



# HUMBOLDT BAY HARBOR, RECREATION AND CONSERVATION DISTRICT



P.O. BOX 1030  
Eureka, California 95502  
phone (707) 443-0801  
fax (707) 443-0800

## PERMIT APPLICATION

Date Filed \_\_\_\_\_

General Information	For District Use
1.) Name, Address, phone # and email of Developer, Project Sponsor and Legal Owner Sequoia Investments X, LLC 323 5th Street Eureka, CA 95501	A. Application No. <u>2025-01</u>  Application Type: Franchise <input type="checkbox"/> Permit <input type="checkbox"/> Lease <input type="checkbox"/>
2.) Address of Project and Assessor's block, lot and Parcel Number APN: 401-301-008 1900 Bendixon Street, Samoa, CA 95564	B. Date Received by Harbor District <u>03/10/2025</u>
	C. Date Accepted for filing by Commission
3.) Contact person Name, Address, phone # Kenneth Carswell 323 5th Street Eureka, CA 95501 kcarswell@snc.com (707)476-2706	D. Date of Public Notice
	E. Date of Environmental Compliance
	F. Date of Public Notice
4.) Attach list of names and addresses of all adjoining property owners <u>See Attachment A</u>	G. Date of Public Hearings
	H. Date of Commission Action  Approval: _____ Conditional _____ Disapproval _____
5.) List and describe any other related Project Permits & Other Public Approvals required, including those required by City, Regional, State & Federal Agencies.  <u>See Attachment A</u>	I. Expiration Date
6.) Existing City/County Zoning <u>MC/A</u>	Describe in detail the proposed project: Comments
7.) Proposed Site Use (Project Title) <u>Dock</u>	

Describe proposed project

See Attachment A (project details) and Attachment B (work plan)

**PRE-PROJECT EELGRASS CHECKLIST**

Please complete the Eelgrass Pre-project Checklist below. Note that the checklist questions relate to the Area of Potential Effect (APE) associated with your project, which incorporates a surrounding buffer inclusive of the limits of potential construction and/or maintenance-related activities that could affect eelgrass habitat. Provide a copy of the completed questionnaire along with your permit application and a map depicting the proposed project location, potential eelgrass depth range -10 to +4 feet, and benchmark eelgrass distribution in the vicinity of the proposed project. Maps should be of an appropriate scale to clearly depict the preliminary/proposed APE boundary in relation to both existing and potential eelgrass resources as provided in the Humboldt Bay Eelgrass Comprehensive Management Plan and associated webpage ([humboltdbay.org/eelgrass-management-plan](http://humboltdbay.org/eelgrass-management-plan)). Here you'll find information and links including [eelgrass information for permit applicants](#), [a baseline eelgrass distribution map](#), and the [Humboldt Bay Eelgrass Comprehensive Management Plan](#). Contact the Harbor District office with questions (443-0801).

***For New Projects:*** N/A

		YES	NO
a)	Is the project located within 100 feet of previously mapped (known) eelgrass habitat?		
b)	Will any construction or new operational traffic occur within the vicinity of existing eelgrass?		
c)	Is any portion of the project located in an area with depths ranging from -10 to +4 feet?		
d)	Does the project result in new cover, shading or other form of light reduction of open water areas ranging in depth from -10 to +4 feet?		
e)	Is the project anticipated to affect wind or tidal circulation patterns within the bay?		
f)	Could the project affect ambient water temperature or clarity or result in new effluent (including stormwater) discharge point?		
g)	Does the project result in any placement of fill, including shoreline armor?		
h)	Is the project anticipated to lead to an increase in boat traffic that could affect nearby eelgrass habitat through grounding, prop scarring, wake, or shading impacts?		

***For Maintenance/Repair Projects and Construction Activities:***

		YES	NO
i)	Is project construction likely to increase turbidity? To what extent and for what duration?		✓
j)	Will construction require the use of a barge or other vessel that may temporarily impact the bay floor (e.g. spud poles, anchoring, prop scarring, etc.) within known eelgrass habitat or within depths ranging from -10 to +4 feet?		✓
k)	Will construction require the use of turbidity curtains in proximity to eelgrass habitat?		✓
l)	Will project construction result in temporary shading from moored/anchored working vessel(s)?		✓

If you responded yes to any of the questions above, your project may have the potential to affect eelgrass habitat and you'll need to conduct a preliminary eelgrass survey. Please refer to the District's [Eelgrass Management Plan webpage](#) for further guidance and a list of local agency contacts should you have additional questions.

Answer all questions completely on a separate page. If the question does not apply to your project, so indicate by marking N.A. Contact Harbor District Office with questions.

PROJECT DESCRIPTION

- 8. Site Size See Attachment A
- 9. Square Footage See Attachment A
- 10. Number of floors of construction N/A
- 11. Amount of off-street parking provided N/A
- 12. Attach plans See Attachment B
- 13. Proposed scheduling See Attachment A
- 14. Associated projects N/A
- 15. Anticipated incremental development N/A
- 16. If residential, include the number of units, schedule of unit sizes, range of sale prices or rents, and type of household size expected. N/A
- 17. If commercial, indicate the type, whether neighborhood, city or regionally oriented, square footage of sales area, and loading facilities N/A
- 18. If industrial, indicate type, estimated per shift employment & loading facilities. N/A
- 19. If institutional, indicate the major function, estimated per shift employment, occupancy, loading facilities, and community benefits derived from the project. N/A
- 20. If the project involves a variance, conditional use or recognizing application, state this and indicate clearly why the application is required. N/A

Are the following items applicable to the project or its effects? Answer yes or no.  
Discuss all items answered yes.

- 21. Change in existing features of any bays, tidelands, beaches, lakes or hills, or substantial alteration of ground contours. No
- 22. Change in scenic views or vistas from existing residential areas or public lands or roads. No
- 23. Change in pattern, scale or character of general area of project. No
- 24. Significant amounts of solid waste or litter. No
- 25. Change in dust, ash, smoke, fumes or odors in vicinity. No
- 26. Change in ocean, bay, lake, stream or ground water quality or quantity, or alteration of existing drainage patterns. No
- 27. Substantial change in existing noise or vibration levels in the vicinity.
  - A. During Construction Yes, temporary w/ vibratory hammer
  - B. During Project Utilization No
- 28. Site on filled land or on slope of 10% or more. No

- 29. Use of disposal or potentially hazardous materials, such as toxic substances, flammable or explosives. No
- 30. Substantial change in municipal services demand (police, fire, water, sewage, etc.) No
- 31. Substantially increase fossil fuel consumption (electricity, oil, natural gas, etc.). No
- 32. Relationship to larger project or series of projects No

ENVIRONMENTAL SETTING:

- 33. Describe the project site as it exists before the project including information on topography, soil stability, plants and animals, and any cultural, historical, or scenic aspects. Describe any existing structures on the site and the use of the structures. Attach photographs of the site. Photos will be accepted. Attachment B
- 34. Describe the surrounding properties, including information on plants and animals and any cultural, historical, or scenic aspects. Indicate the type of land use (residential, commercial, etc.) intensity of land use (one-family, apartment houses, shops, department stores, etc.) and the scale of development (height, frontage, set-back, rear yard, etc.) Attach photographs of the vicinity. Photos accepted. Attachment B

----- Questions 35; and 36 MUST BE ANSWERED! -----

- 35. How will the proposed use or activity promote the public health, safety, comfort, and convenience? See Attachment A
- 36. How is the requested grant, permit, franchise, lease, right, or privilege required by the public convenience and necessity? See Attachment A  
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- 37. Financial statement:
  - A. Estimated project cost. \$300,000+
  - B. How will the project be financed? Privately financed by Sequoia Investments X, LLC to the contractor.
- 38. Describe fully directions necessary to arrive at project site. See Attachment A
- 39. The Applicant agrees to as a condition of the permit being issued, to indemnify and hold harmless the Humboldt Bay, Harbor Recreation and Conservation District from any and all claims, demands, or liabilities for attorneys' fees obtained from or against demands for attorney's fees, costs of suit, and costs of administrative records made against District by any and all third parties as a result of third party environmental actions against District arising out of the subject matter of this application and permit, including, but not limited to, attorney's fees, costs of suit, and costs of administrative records obtained by or awarded to third parties pursuant to the California Code of Civil Procedure Section 1021.5 or any other applicable local, state, or federal laws, whether such attorneys' fees, costs of suit, and costs of administrative records are direct or indirect, or incurred in the compromise, attempted compromise, trial, appeal, or arbitration of claims for attorneys' fees and costs of administrative records in connection with the subject matter of this application and permit

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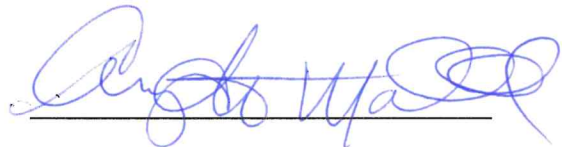
**NOTE**

The District hereby advises the Applicant that, under California Public Resources Code (PRC) Section 21089, the District when a lead agency under the California Environmental Quality Act (CEQA) of 1970, as amended, pertaining to an Environmental Impact Report (EIR) or a Negative Declaration (MND/ND) may charge and collect from the Applicant a reasonable fee in order to recover the estimated costs incurred by the District in preparing an EIR or MND/ND for the project and the procedures necessary for PRC compliance on the Applicants project.

In the event your project contains an analysis of issues pertaining to CEQA, for which District staff is not competent to independently review, or District requires the same in preparation of an EIR or MND/ND for the project, the District may retain a reviewing consultant to evaluate the content of the Administrative-Draft EIR and Final EIR or MND/ND with respect to these issues. The cost of such reviewing consultant services shall be borne by the Applicant.

CERTIFICATION: I hereby certify that the statements furnished above and in the attached exhibits present the information required for this initial evaluation to the best of my ability, and that the facts, statements, and information presented are true and correct to the best of my knowledge and belief. And I agree to indemnify the District as described in part 39 of this application.

Dated: 3/10/2025



For Fairhaven Terminal Dock  
Repair and Maintenance

## Attachment A: Application Information

Attachment A  
Application for 5-year Repair and Maintenance Project  
1900 Bendixon St, Samoa, CA 95564 (APN 401-301-008)

**Item 4 – List of Adjoining Property Owners to 401-301-008**

401-301-013, 401-301-017, 401-311-004, 401-311-005: Sequoia Investments X, LLC, 323 5th Street, Eureka, CA 95501

**Item 5 – List and describe any other related Project Permits & Other Public Approvals required, including those required by City, Regional, State & Federal Agencies**

Coastal Commission Development Permit

U.S. Army Corps of Engineers General Permit (Individual Permit)

Regional Water Board NOI

**Project Description**

8. Site Size: The dock is approximately 500 feet long by 70 feet wide, with a 24-foot wide by 250-foot long approach trestle.

9. Square footage: Approximately 44,000 SF

13. Proposed scheduling: 5-year work period from July 1<sup>st</sup> to October 15<sup>th</sup> in accordance with the Biology Report. Work will commence within the specified schedule after permits are received.

*Please see the Work Plan in Attachment B for the full project description.*

**Environmental Setting**

33. The Fairhaven Terminal dock site is an existing dock that is located approximately 0.35 miles south of Hog Island dock under the same owner/applicant (Figure 7). Sequoia Investments Hog Island Dock Repair Project is under Permit 2022-01 with the Humboldt Bay Harbor, Recreation, and Conservation District. The Hog Island Dock Repair Project was based on the “Hog Island Dock Repair Biological Report” (Attachment 3) and “Hog Island Dock Eelgrass Mitigation and Monitoring Plan” (MMP) (Attachment 4). Due to the close location of approximately 0.35 miles apart and similar critical habitat, the Biological Report and the MMP were both used as references for the Fairhaven Terminal Dock proposed project.

34. Surrounding properties contain Foxfarm Soil & Fertilizer Co., light industrial businesses, and Humboldt Bay.

**Questions 35, 36, 38**

35. How will the proposed use or activity promote the public health, safety, comfort, and convenience?

The identified defective dock piles and associated structures need to be repaired and maintained before the dock fails. Refer to Attachment B.

36. How is the requested grant, permit, franchise, lease, right, or privilege required by the public convenience and necessity?



Attachment A  
Application for 5-year Repair and Maintenance Project  
1900 Bendixon St, Samoa, CA 95564 (APN 401-301-008)

The Fairhaven Terminal Dock 5-year repair and maintenance plan will repair the deficient dock piles and associated structures to continue the coastal dependent industrial use. Refer to Attachment B.

38. Directions to the project site: From Eureka: Take Samoa Blvd/CA 255 N, turn left on New Navy Base Rd., turn left on Bay St., turn right on Vance Ave., continue onto Bendixon St, make a left into the pier and the dock is at the end of the road.

**List of Attachments**

Attachment A – Application Information

Attachment B – Work Plan, Figures, Dive Inspection Report, Biological Report, and Eelgrass Mitigation Monitoring Plan

## **Attachment B: Work Plan**

Attachment 1: Figures

Attachment 2: Dive Inspection Report

Attachment 3: Biological Report

Attachment 4: Eelgrass Mitigation and Monitoring Plan



## MEMORANDUM

**FROM:** Annje Dodd, PhD, P.E.  
Amelia Vergel de Dios  
NorthPoint Consulting Group, Inc.

**TO:** Melissa Kraemer, North Coast District Manager  
California Coastal Commission

**RE:** Coastal Development Permit for a 5-year Repair and Maintenance Plan for Sequoia Investments, LLC - Fairhaven Terminal Dock (APN 401-301-008)

**DATE:** February 27, 2025

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Sequoia Investment X, LLC is applying for a Coastal Development Permit to conduct a 5-year repair and maintenance plan for the Fairhaven Terminal Dock (also referred to as “Fairhaven South Dock”) located at 1900 Bendixon Street, Samoa, CA (APN 401-301-008). The dock is approximately 500 feet long by 70 feet wide, with a 24-foot wide by 250-foot-long approach trestle. The project vicinity map and parcel map are provided as Figure 1 and Figure 2 in Attachment 1.

The proposed project will replace 25 piles on the deck (13 severe damage, 1 moderate damage, 1 major damage, and 10 minor damage), 18 fender piles on the east side (14 severe damage, 1 moderate damage, and 3 minor damage), 2 approach trestle piles, 2 piles on North Dolphin C, and 1 pile on the 21-pile South Dolphin B with a total of at least 48 steel pilings to be replaced. The total percentage of piles repair is estimated to be 6 percent given the 25 defected deck piles out of 408 existing. The total percentage of approach trestle piles repair is 3 percent given the 2 defected trestle piles out of the 78 total existing.

Notthoff Underwater Service conducted an underwater visual inspection of the piles on from April 22 to 26, 2024 (Attachment 2). The dive inspection rated the conditions of all piles on the dock and dolphins with a Timber Pile Condition Rating from no defects (less than 5% lost material) to severe defects (more than 75% lost material). The dive inspection concluded that the dock has piles with severe and major defects that require repair. The piles needing repair and maintenance are noted in the diver’s inspection report as Bent number 3, 5, 7, 27, 30, 33-35, 40, 46, EF, and North Dolphin C1.

All repair regions appear to be in open water (Figure 4) and outside of mapped eelgrass habitat (Figure 5, Figure 6). Merkel & Associates Inc. conducted a baseline eelgrass (*Zostera marina*) survey of the Fairhaven Terminal Dock area during low-tide conditions in 2024 (Figure 5). The survey was completed using a combination of unmanned aerial vehicles (UAVs) to capture high-resolution, color aerial imagery of shoreline, low-elevation upland, and intertidal areas during low-tide conditions and interferometric sidescan sonar (ISS) to map submerged subtidal portions. Aerial image resolution yielded a ground sample raw



image resolution of approximately 1.2 inches per pixel. Aerial imagery was then processed to produce georeferenced ortho-mosaic images. Ground truthing was conducted by ultra-low altitude (50' above ground level) flights and capturing additional georeferenced aerial imagery to distinguish eelgrass from non-eelgrass features such as comingled macroalgae. Subtidal eelgrass distribution surveys were conducted using ISS, which provided an acoustic backscatter image of the seafloor and was then interpreted in conjunction with ground-truth information to assess the distribution of eelgrass.

The proposed repair and maintenance work for the Fairhaven Terminal Dock would be greater than 5 meters (16 feet) from the eelgrass vegetated areal extent and spatial distribution identified in Merkel & Associates' 2024 baseline eelgrass survey (Figure 5). In addition, the proposed replacement pile work would be greater than 5 meters from the mapped eelgrass habitat on the Humboldt Bay Harbor, Recreation, and Conservation District website (Figure 6). If dock repair or maintenance work is anticipated to occur within 5 meters of eelgrass habitat documented in 2024, a pre- and post-construction eelgrass survey would be necessary.

Repair and maintenance activities would be similar to an approved 5-year repair and maintenance plan under CDP Application No. 1-22-0064 by same applicant, Sequoia Investments X, LLC, for renovating an existing coastal dependent industrial dock replacing failing and damaged wood piles with new steel piles. Fairhaven Terminal Dock is located approximately 0.35 miles south of the coastal dependent industrial (CDI) dock leased by Hog Island Oyster Company (Figure 7). The 5-year repair and maintenance plan for CDP Application No. 1-22-0064 was based on the "Hog Island Dock Repair Biological Report" (Attachment 3) and "Hog Island Dock Eelgrass Mitigation and Monitoring Plan" (MMP) (Attachment 4). Due to the close location of approximately 0.35 miles apart and similar critical habitat, the Biological Report and the MMP were both used as references for the Fairhaven Terminal Dock proposed project.

The purpose of the 5-year repair and maintenance plan is to allow time flexibility as to when repair and maintenance would occur. Maintenance activities would be limited to July 1 to October 15, the work window specified to avoid impacts to Southern DPS green sturgeon, SONCC coho salmon, CC Chinook salmon, NC steelhead, and their designated critical habitat. The replacement of defective piles and any other defect would be determined annually by a licensed contractor. The initial focus of the repair plan will be on the piles that were identified with major or severe defects (Table 1). It is assumed that each defected pile would be replaced, and any other defects as noted by the contractor that would hinder the dock's integrity to function properly would be replaced. The replacement of piles will be conducted by replacing the existing wood lateral beams with new steel I-beams (pile caps) and the steel piling will be welded or bolted to the I-beams. Any other defect repair or replacement will follow regulation guidelines, procedures, and the Best Management Practices (BMP) noted in this plan. The proposed work is temporary in nature, occurring in a few days to a few weeks at a time.

All work would be staged and conducted from a barge. The Contractor's materials staging area is in Fields Landing. The Contractor will load materials onto the barge as needed and float the barge to the Fairhaven Terminal dock. The Contractor will use vibratory pile driving to install new piles and vibratory pile extraction to remove damaged piles. The Contractor will set up and drive the steel foundation pilings with an APE vibratory hammer and install, by welding or bolting, the new steel I-beams pile caps on the new pilings. Once the new pilings and pile caps are in place, the identified, old defective pilings will be removed with the vibratory hammer. Complete extraction of pilings identified by the Contractor is proposed. The Contractor will haul the removed pilings by barge to the Fields Landing staging area and then trucked to



the nearest licensed waste facility to be disposed of or recycled per State of California recycling standards.

*Table 1. Summary of the defected pile conditions (MN = Minor Defects, MD = Moderate Defects, MJ = Major Defects, SV = Severe Defects) reported in the Dive Inspection Report (Attachment 2).*

<b>Dolphin / Bent No.</b>	<b>Pile No.</b>	<b>Pile Condition</b>	<b>Description of the Damage</b>
3	E	SV	Crack (4' length and hollow) 32' at base
3	H	SV	Gone 12' from surface
5	A.5	MN	Crack (14' length)
5	H	SV	8' and hollow
7	A.5	SV	24' depth (2' length and hollow)
27	B	SV	Base damage (5' length and hollow)
27	A.5	SV	Base damage (20' length and hollow)
30	E	SV	Hollow from surface to base
33	F	MJ	Crack 20' from base (2' x 2")
34	B	SV	4' from base (6' length and hollow)
35	A	SV	6' from base (hollow)
35	A.5	SV	Large crack at base (hollow)
40	E	SV	0'-base (Entire length and hollow)
41	E	SV	18' depth (8' length and hollow) 26'
42	H	MN	Crack 38' depth (2' x 2")
42	G.5	MD	Crack 15' from base (3' length and 8" deep)
43	G	MN	Crack 2' from base (2' length)
44	E	MN	Crack at base (1' length)
46	D	SV	Base (18' length and hollow)
46	E	SV	Base (8' length and hollow)
47	A	MN	Cracks (4' length)
48	A	MN	Cracks at 35' depth at base
48	G	MN	Cracks at 32' depth at base (3' length)
48	H	MN	Cracks at 45' depth at base
51	C	MN	Cracks at 25' depth at base
EF	16	MN	Cracks at 35' depth (4' length)
EF	22	MN	Cracks at 35' depth (2' length)
EF	27	SV	Base (12' length and hollow)
EF	28	SV	Base (12' length and hollow)
EF	29	SV	35' depth (10' length and hollow)
EF	31	SV	26' depth (12' length and hollow)
EF	34	SV	31' depth (16' length and hollow)
EF	41	SV	27' depth (6' length and hollow)
EF	49	SV	Cracks at 22' depth (4' length and major crack)
EF	54	SV	37' depth (20' length and hollow)
EF	56	SV	4' depth (to 0' and top missing)
EF	57	SV	32' depth (15' length and hollow)



Dolphin / Bent No.	Pile No.	Pile Condition	Description of the Damage
EF	60	SV	Only bottom 5' remain
EF	61	MN	Cracks (no dimensions specified)
EF	63	SV	12' from base (20' length)
EF	64	SV	10' from base (20' length)
EF	65	MD	Crack at 4' from base (4'x2")
EF	66	SV	Entire length and hollow
SB-0	10	MN	Cracks at base (5' and minor penetration)
T-10	C	MN	Cracks at base (no dimension specified)
T-10	A	MN	Cracks at base and 32' at base
North C	1	MD	Hole at 18' depth (3" x 3")
North C	8	MN	Rust at 28' depth (12' length)

**Best Management Practices (BMPs)** – The following BMPs will be followed by the Contractor during the emergency repair operations:

**BMP 1. Pile Installation**

- 1) The equipment operator is experienced in pile installation. To minimize turbidity in the water column as well as sediment disturbance, piles will be installed using a vibratory hammer suspended from a crane located on the barge.
- 2) Fuel to be used in heavy equipment that will be over the water will be vegetable oil-based hydraulics.

**BMP 2. Barge Operations, Work Surface, Containment**

Work surface on barge deck or pier shall include a containment area for removed piles and any sediment removed during pulling to prevent materials/sediment from re-entering the water.

Uncontaminated water run-off can return to the waterway.

- 1) The containment area shall be constructed of durable plastic sheeting.
- 2) Containment area shall be removed and disposed in accordance with applicable federal and state regulations.
- 3) Upon removal, the pile shall be moved expeditiously from the water into the containment area. The pile shall not be shaken, hosed-off, left hanging to drip or any other action intended to clean or remove adhering material from the pile.

**BMP 3. Debris Capture in Water**

- 1) A floating surface boom shall be installed to capture floating surface debris. Debris will be collected, placed in the containment area, and disposed of along with the disposal of the pilings.
- 2) The boom shall be located at a sufficient distance from the work area to ensure capture of all work materials.
- 3) Debris contained within boom shall be removed at the end of each workday or immediately if waters are rough and there is a chance that debris may escape the boom.
- 4) Piles removed from the water shall be transferred to the containment area without leaving the boomed area.



## Attachment 1: Figures

Figure 1. Vicinity Map of the Fairhaven Terminal Dock

Figure 2. Assessor parcel map showing the proposed development site (red outline) and all adjacent properties within 100 feet of the property boundary.

Figure 3. Fairhaven Terminal Dock blueprint showing pile condition notations from the Notthoff Underwater Service Dive Report (May 2024).

Figure 4. Approximate pile condition notations overlaid on imagery from Google Earth.

Figure 5. Baseline eelgrass survey with an annotation labeling Fairhaven Terminal Doc

Figure 6. Eelgrass distribution map from the 2009 Humboldt Bay and Eel River Estuary Benthic Habitat Project (Schlosser and Eicher, 2012) and updated with interferometric sidescan sonar surveys conducted during Fall 2016. Source: Humboldt Bay Harbor, Recreation, and Conservation District.

Figure 7. Location of Fairhaven Terminal/South Dock



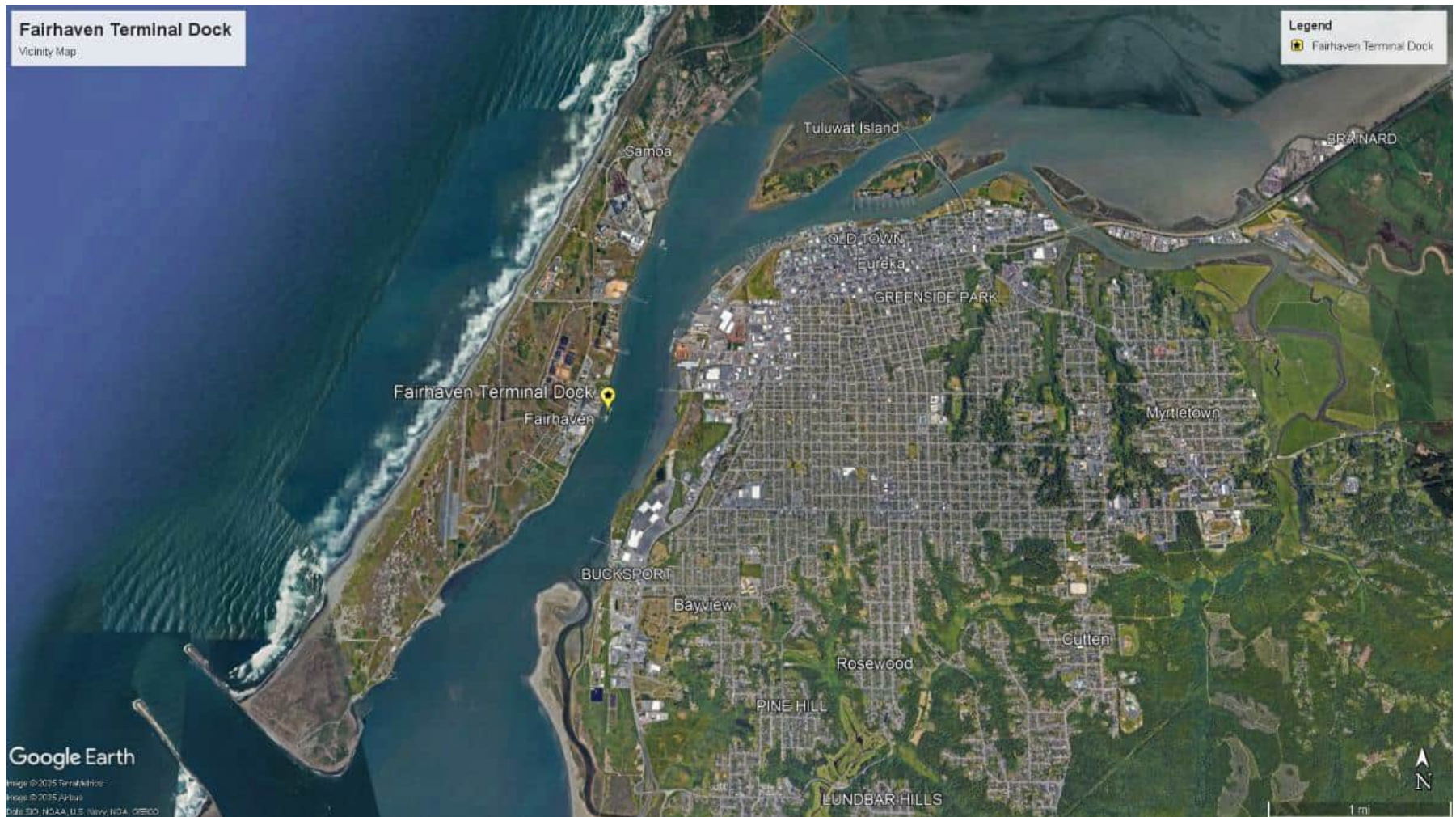


Figure 1. Vicinity Map of the Fairhaven Terminal Dock.



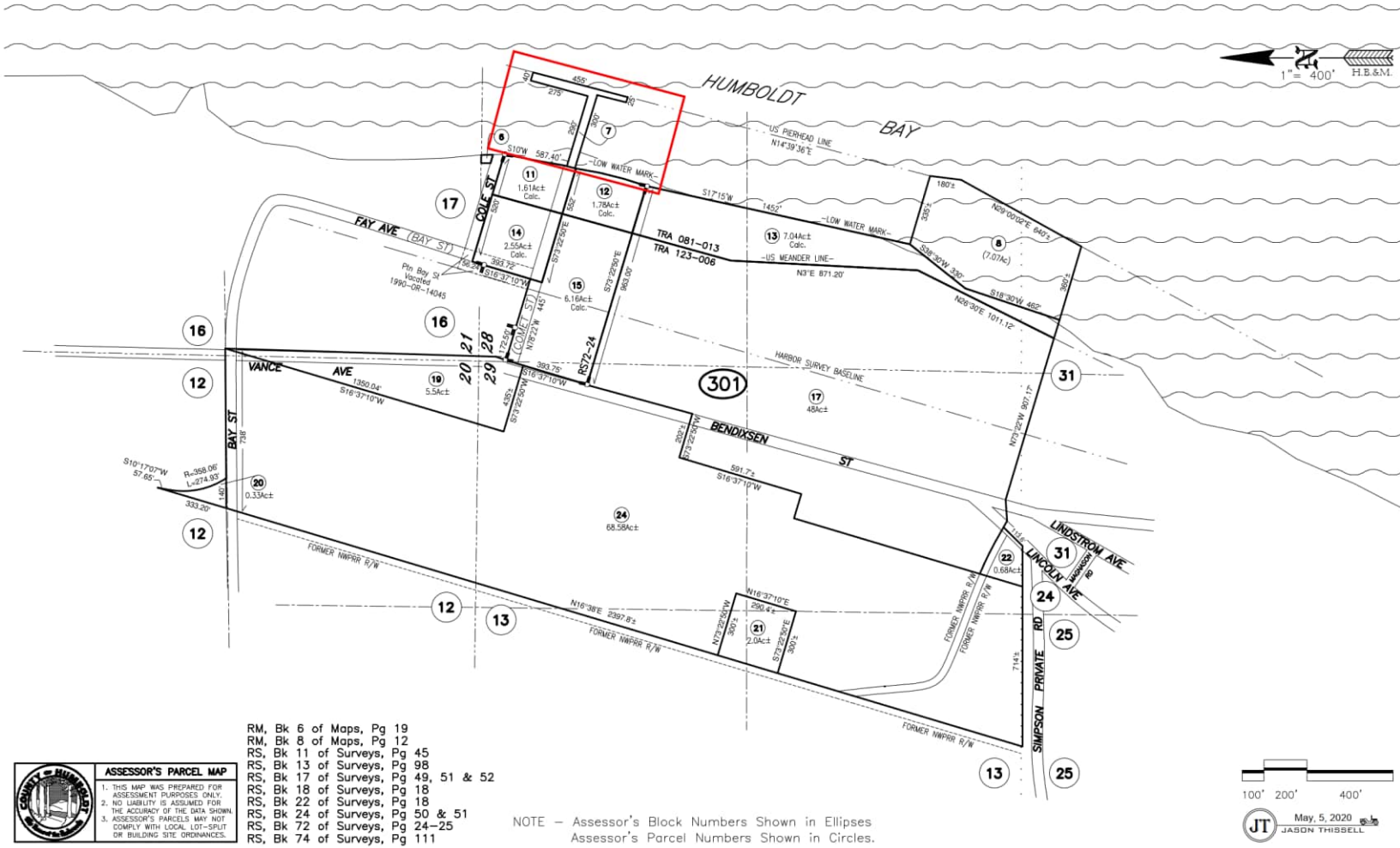


Figure 2. Assessor parcel map showing the proposed project site (red outline) and all adjacent properties within 100 feet of the property boundary.

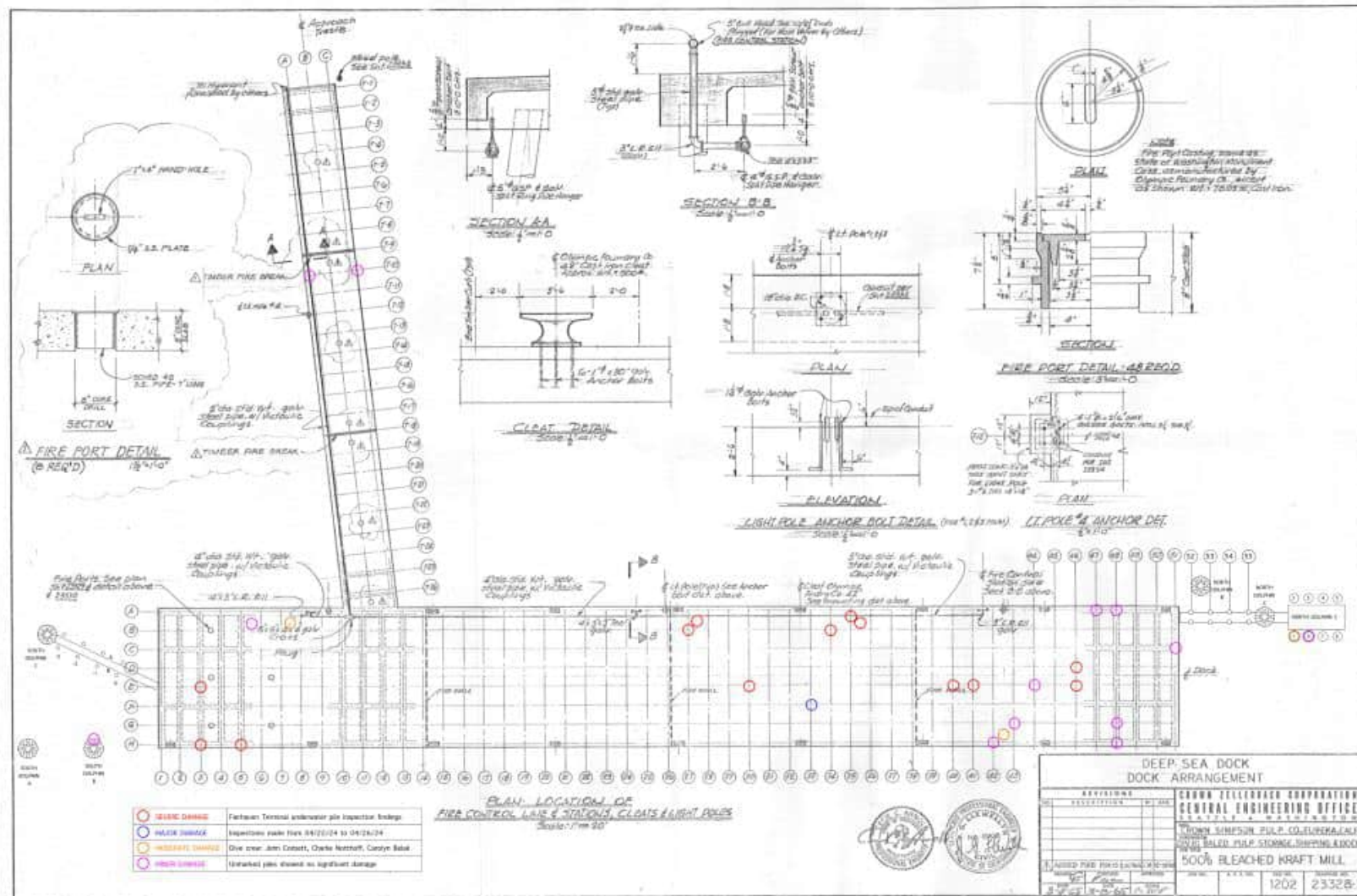


Figure 3. Fairhaven Terminal Dock blueprint showing pile condition notations from the Notthoff Underwater Service Dive Report (May 2024).

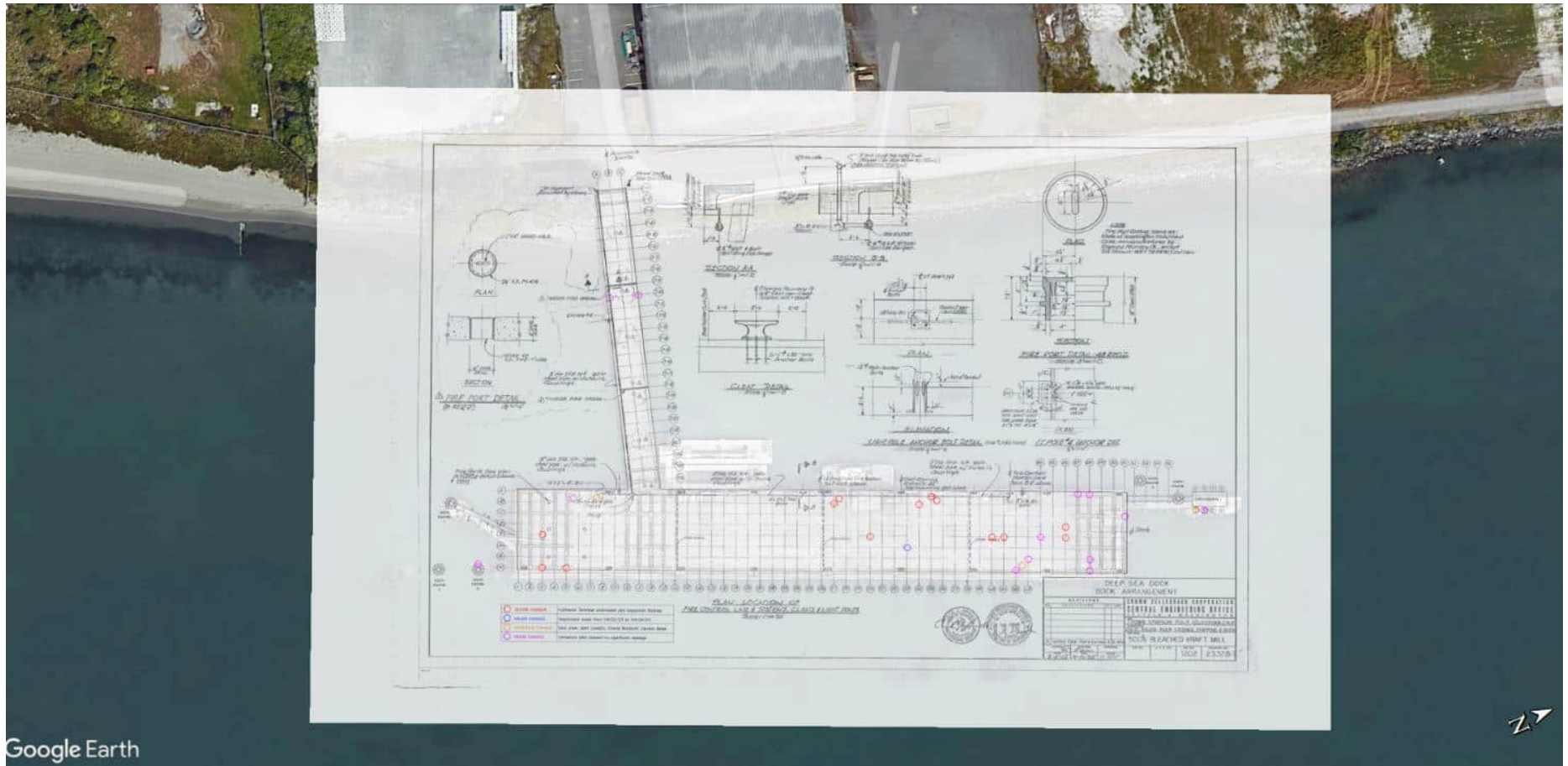


Figure 4. Approximate pile condition notations (Figure 3) overlaid on imagery from Google Earth.

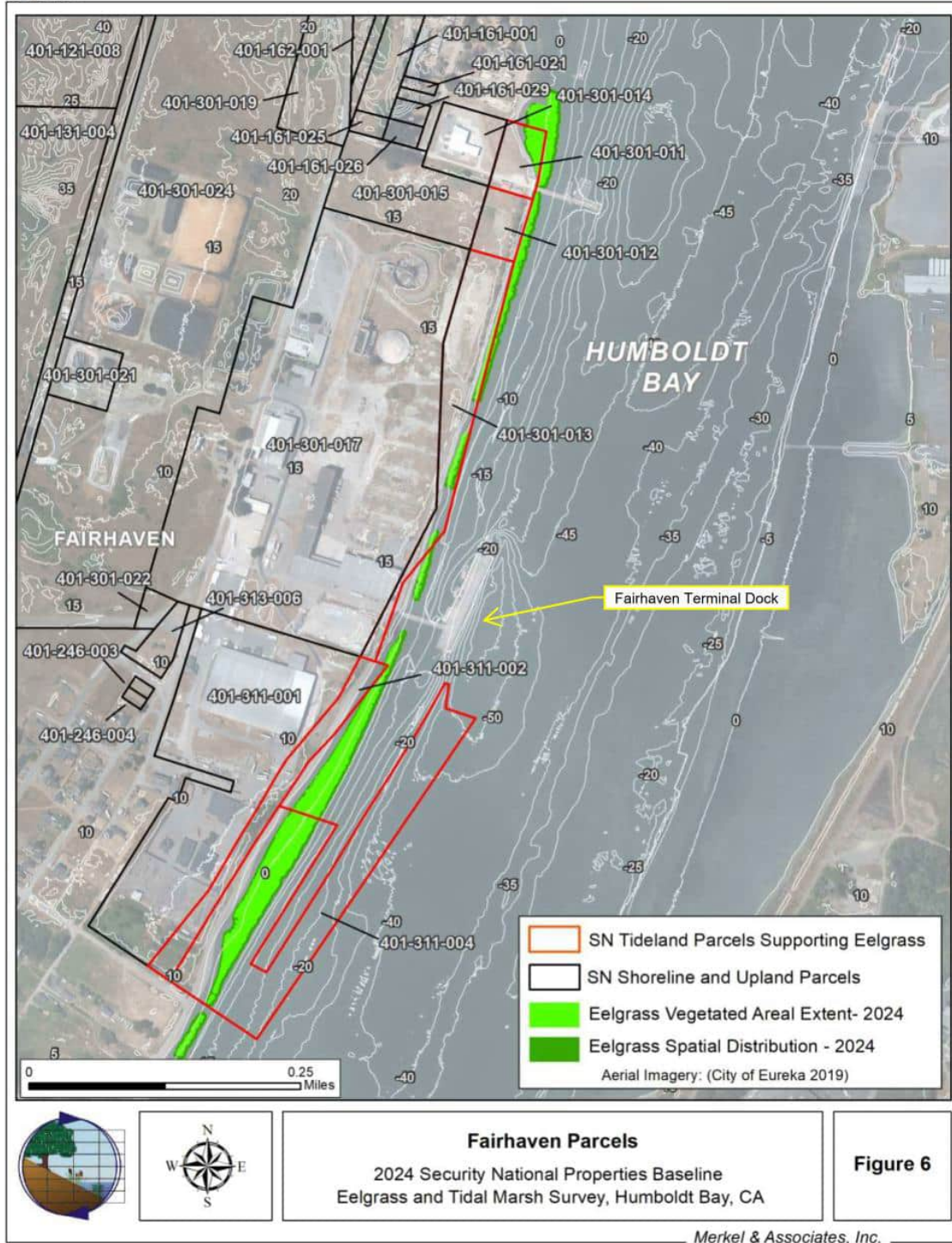


Figure 5. Baseline eelgrass survey (Merkel & Associates, 2024) with an annotated label pointing to Fairhaven Terminal Dock (in yellow).





Figure 6. Eelgrass distribution map from the 2009 Humboldt Bay and Eel River Estuary Benthic Habitat Project (Schlosser and Eicher, 2012) and updated with ISS surveys conducted during Fall 2016. Source: Humboldt Bay Harbor, Recreation, and Conservation District.

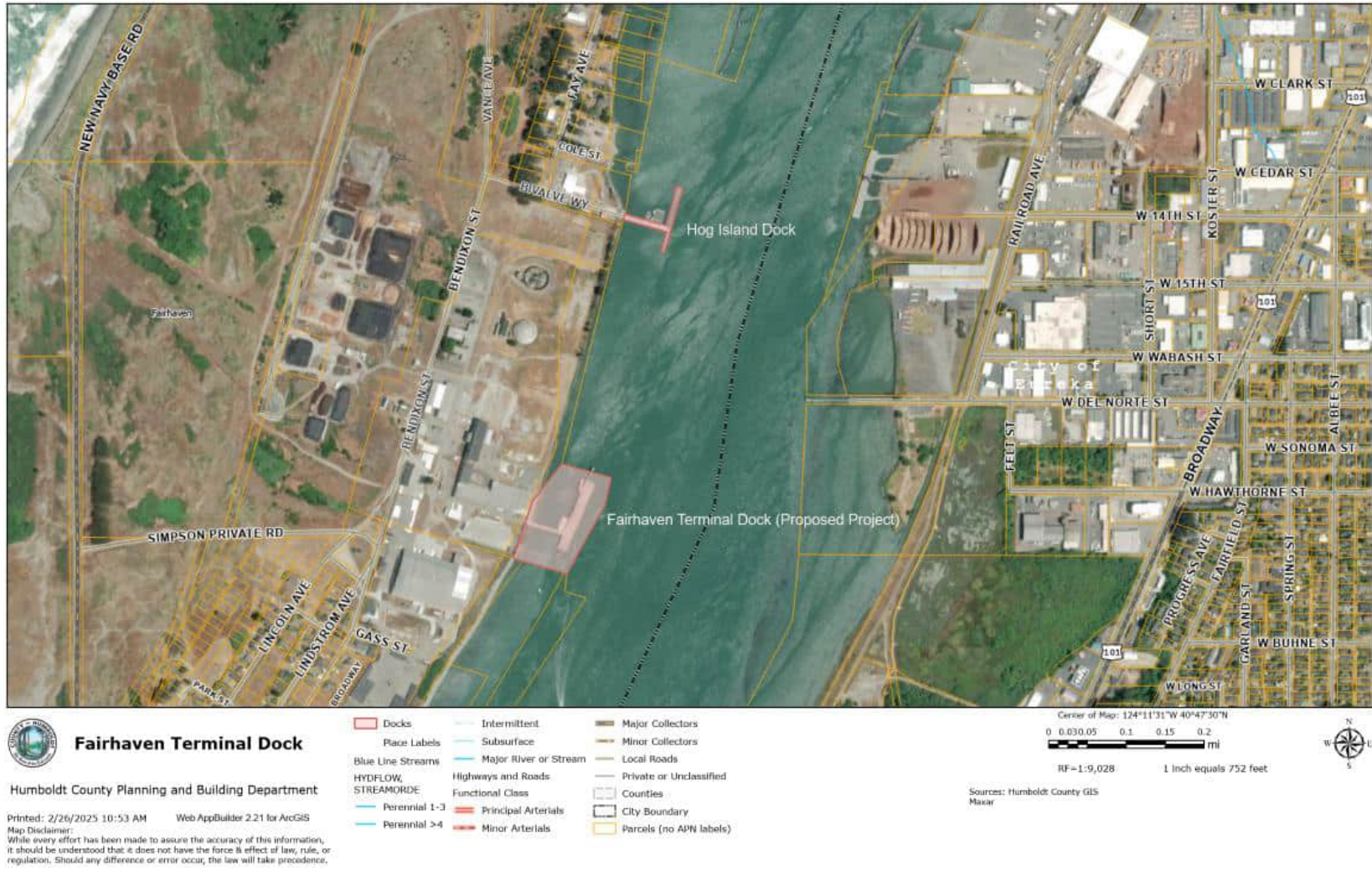
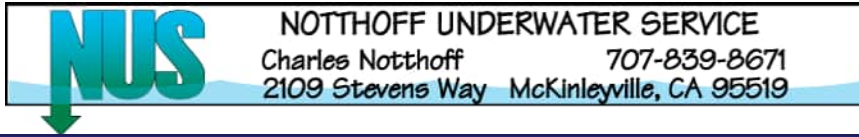


Figure 7. Location of Fairhaven Terminal/South Dock

## Attachment 2: Dive Inspection Report





May 15, 2024

**SN Servicing Corporation**  
323 5th Street  
Eureka, CA 95501

**Subject:** Underwater Inspection of Fairhaven Terminal Dock

Inspections performed from April 22 to 26, 2024

**Dive Crew:** Diver: John Corbett JC  
Diver: Charlie Notthoff CN

**Uncle Ted Captain and Recorder:** Carolyn Belak

**Conditions:**

**Visibility:** 2 to 4 ft.

**Current:** 1 to 2 knots

**Temperature:** 52°F

### Diving Operations

Date	Activity
04/22/24	JC & CN inspecting deck piles Bents 1-14
04/23/24	JC & CN inspecting deck piles Bents 15-30
04/24/24	JC & CN inspecting deck piles Bents 30-46
04/25/24	JC & CN inspecting deck piles Bents 47-51 and east fender piles
04/26/24	JC & CN inspecting approach trestle and dolphin piles

### Inspection Procedure:

1. Diving operations conducted from Zerlang & Zerlang Marine Services' Uncle Ted
2. Inspections made during week of minimal tidal exchange
3. Bents marked on channel side following 1965 DOCK ARRANGEMENT drawing
4. Reports made with diver to surface communications
5. Inspections made from MLLW to base of piles
6. Divers descended each pile sounding with hammer then ascended opposite side
  - 6.1. Level I MOTEMS underwater inspection
7. No marine growth was removed



1. Findings

1.1. Deck Piles

1.1.1. Growth on deck piles is heaviest in areas with highest current

1.1.1.1. North and south ends of deck

1.1.1.2. Channel side of deck

1.1.2. Pile identification

1.1.2.1. Bearing piles located at each intersection

1.1.2.1.1. Bents from 1 to 51

1.1.2.1.2. Piles from A to H

1.1.2.2. Batter piles

1.1.2.2.1. Not shown on 1965 drawing

1.1.2.2.2. Located between bents just inside A or H piles

1.1.3. Damage

- 13 Severe damage
- 1 Moderate damage
- 1 Major damage
- 10 Minor damage

1.2. Fender Piles

1.2.1. East side (EF)

1.2.1.1. Located between each bent

1.2.1.2. Identified as EF1 to EF91 from south to north

1.2.1.3. Inspected up to EF 69

1.2.2. Damage

- 14 Severe damage
- 1 Moderate damage
- 3 Minor damage

1.2.3. West side

1.2.3.1. These piles were not inspected

1.3. Approach Trestle Piles

1.3.1. Inspected T-26 to T-10 on high tides

1.3.2. T-9 to T-1 above water at low tide

1.3.3. Damage

- 2 Minor damage

1.4. Dolphins

1.4.1. Timber pile dolphins

1.4.1.1. Piles marked 1 on each dolphin then proceeded clockwise

1.4.1.2. Interior piles only visually inspected at bottom due to access

1.4.2. Concrete deck steel pile North Dolphin C

1.4.2.1. Spots of surface rust on each pile

1.4.2.2. Holes found in NC1

1.5. Catwalks

1.5.1. All timber piles inspected

2. Recommendations

2.1. Project engineers should inspect all piles and connections above MLLW

Pile 30E Severe Damage - timber pile hollow from surface down to base



Pile #NC1 Moderate Damage - steel pile with hole



### Pile Inspection Report

Location Fairhaven, Humboldt Bay California	Date	Divers John Corbett (JC) and Charlie Notthoff (CN)
Pier Name / No. Fairhaven Terminal	Recorder Carolyn Belak	Engineer

Dolphin / Bent No.	Pile No.	Pile Type	Pile Material	Pile Condition	Date	Time of Inspect.	Dimensions of Damage					Comments
							Type	G. Depth	Height	Width	Penet.	
3	E	Bearing	Timber	Severe D	22-Apr	10:24	F	32'	3-4'		Hollow	32' at base
3	H	Bearing	Timber	Severe D	22-Apr	14:50	F					Gone 12' from surf
5	A.5	Batter	Timber	Minor D	22-Apr	11:23	Crack	Crack	14'			
5	H	Bearing	Timber	Severe D	22-Apr	11:47	F	base	8'		Hollow	
7	A.5	Batter	Timber	Severe D	22-Apr	12:05	F	24'	2'		Hollow	
27	B	Bearing	Timber	Severe D	22-Apr	13:47	F	base	5'		Hollow	
27	A.5	Bearing	Timber	Severe D	22-Apr		F	base	18-20'		Hollow	
30	E	Bearing	Timber	Severe D	23-Apr	15:00	F	2' from b	to surf		Hollow	
33	F	Bearing	Timber	Major D	24-Apr	09:31	Crack	15'	2'	2"		20' at base
34	B	Bearing	Timber	Severe D	24-Apr	10:05	F	4' from b	6'		Hollow	
35	A	Bearing	Timber	Severe D	24-Apr	10:11	F	6' from b			Hollow	
35	A.5	Batter	Timber	Severe D	24-Apr		Large crack	at base			Hollow	
40	E	Bearing	Timber	Severe D	24-Apr	12:05	F	0'- base	Entire L		Hollow	
41	E	Bearing	Timber	Severe D	24-Apr	12:23	F	18'	8'		Hollow	26'
42	H	Bearing	Timber	Minor D	24-Apr	12:35	Crack	38'	2'	2"		
42	G.5	Batter	Timber	Mod D	24-Apr		Crack	15' from b	3'		8"	
43	G	Bearing	Timber	Minor D	24-Apr	13:45	Crack	2' from b	2'			
44	E	Bearing	Timber	Minor D	24-Apr	14:05	Crack	30'	1'			30' at base
46	D	Bearing	Timber	Severe D	24-Apr		F	base	18'		Hollow	
46	E	Bearing	Timber	Severe D	24-Apr		F	base	8'		Hollow	

Pile Type - B = Bearing F = Fender S = Sheet D = Dolphin

Pile Material - T = Timber S = Steel C = Reinforced concrete

Pile Condition - ND = No Defects MN = Minor Defects MD = Moderate Defects MJ = Major Defects SV = Severe Defects

Damage Type - M = Mechanical B = Biological F = Functional

### Pile Inspection Report

Location Fairhaven, Humboldt Bay California	Date	Divers John Corbett (JC) and Charlie Notthoff (CN)
Pier Name / No. Fairhaven Terminal	Recorder Carolyn Belak	Engineer

Dolphin / Bent No.	Pile No.	Pile Type	Pile Material	Pile Condition	Date	Time of Inspect.	Dimensions of Damage					Comments
							Type	G. Depth	Height	Width	Penet.	
47	A	Bearing	Timber	Minor D	25-Apr	09:11	Cracks		3-4'			
48	A	Bearing	Timber	Minor D	25-Apr		Cracks	35'			Minor	35' at base
48	G	Bearing	Timber	Minor D	25-Apr	09:27	Cracks	32'	3'		Minor	32' at base
48	H	Bearing	Timber	Minor D	25-Apr		Cracks	45'			Minor	45' at base
51	C	Bearing	Timber	Minor D	25-Apr	10:45	Cracks	25'			Minor	25' at base
EF	16	Fender	Timber	Minor D	25-Apr		Cracks	35'	4'		Minor	
EF	22	Fender	Timber	Minor D	25-Apr	11:37	Cracks	35'	2'		Minor	
EF	27	Fender	Timber	Severe D	25-Apr	11:50	F	base	12'		Hollow	
EF	28	Fender	Timber	Severe D	25-Apr		F	base	12'		Hollow	
EF	29	Fender	Timber	Severe D	25-Apr		F	35'	10'		Hollow	
EF	31	Fender	Timber	Severe D	25-Apr	11:57	F	26'	12'		Hollow	
EF	34	Fender	Timber	Severe D	25-Apr		F	31'	16'		Hollow	37' at base
EF	41	Fender	Timber	Severe D	25-Apr	12:23	F	27'	6'		Hollow	
EF	49	Fender	Timber	Severe D	25-Apr	12:35	Cracks	22'	4'		major	
EF	54	Fender	Timber	Severe D	25-Apr		F	37'	20'		Hollow	
EF	56	Fender	Timber	Severe D	25-Apr		F	4'	to 0'		Gone	top missing
EF	57	Fender	Timber	Severe D	25-Apr		F	32'	15'		Hollow	
EF	60	Fender	Timber	Severe D	25-Apr		F					Only bottom 5' remain
EF	61	Fender	Timber	Minor D	25-Apr		Cracks					
EF	63	Fender	Timber	Severe D	25-Apr	12:59	F	12' from b	20'			

Pile Type - B = Bearing F = Fender S = Sheet D = Dolphin

Pile Material - T = Timber S = Steel C = Reinforced concrete

Pile Condition - ND = No Defects MN = Minor Defects MD = Moderate Defects MJ = Major Defects SV = Severe Defects

Damage Type - M = Mechanical B = Biological F = Functional



**TABLE 31F-2-3  
UNDERWATER INSPECTION LEVELS OF EFFORT [2.3]**

Level	Purpose	Detectable Defects			
		Steel	Concrete	Timber	Composite
<b>I</b>	General visual/tactile inspection to confirm as-built condition and detect severe damage	Extensive corrosion, holes Severe mechanical damage	Major spalling and cracking Severe reinforcement corrosion Broken piles	Major loss of section Broken piles and bracings Severe abrasion or marine borer attack	Permanent deformation Broken piles Major cracking or mechanical damage
<b>II</b>	To detect surface defects normally obscured by marine growth	Moderate mechanical damage Corrosion pitting and loss of section	Surface cracking and spalling Rust staining Exposed reinforcing steel and/or prestressing strands	External pile damage due to marine borers Splintered piles Loss of bolts and fasteners Rot or insect infestation	Cracking Delamination Material degradation
<b>III</b>	To detect hidden or interior damage, evaluate loss of cross-sectional area, or evaluate material homogeneity	Thickness of material Electrical potentials for cathodic protection	Location of reinforcing steel Beginning of corrosion of reinforcing steel Internal voids Change in material strength	Internal damage due to marine borers (internal voids) Decrease in material strength	N/A

8. Seawalls
9. Slope protection
10. Deck topsides and curbing
11. Expansion joints
12. Fender system components
13. Dolphins and deadmen
14. Mooring points and hardware
15. Navigation aids
16. Platforms, ladders, stairs, handrails and gangways
17. Backfill (sinkholes/differential settlement)

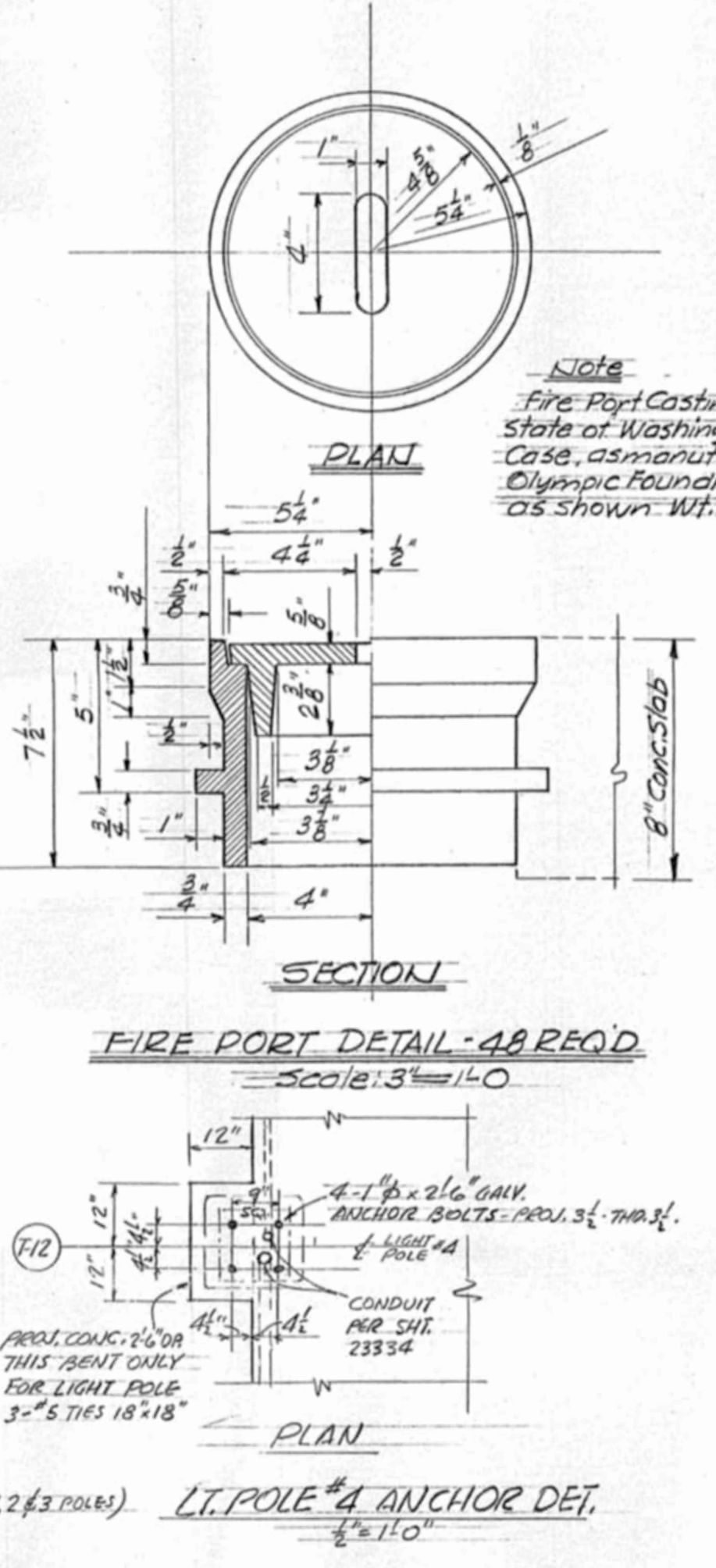
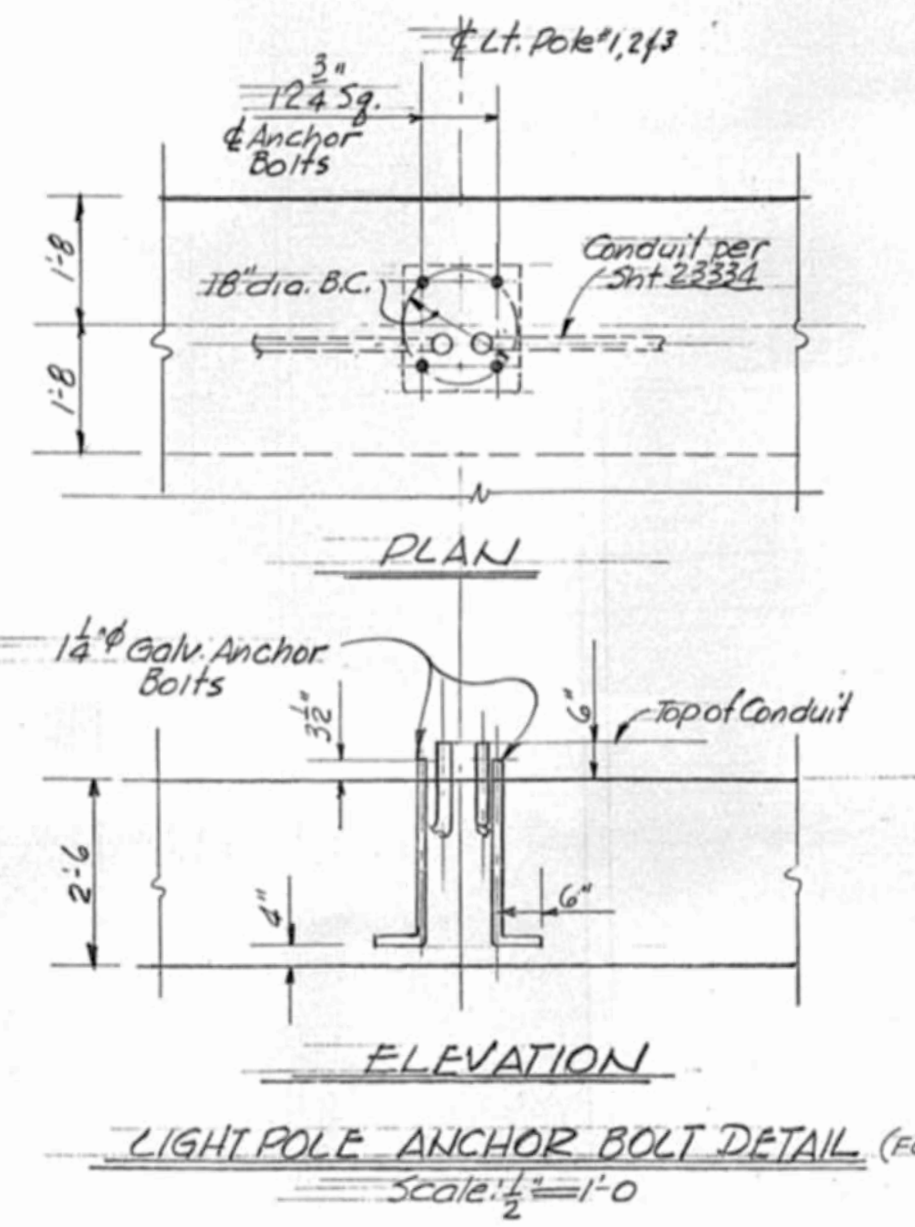
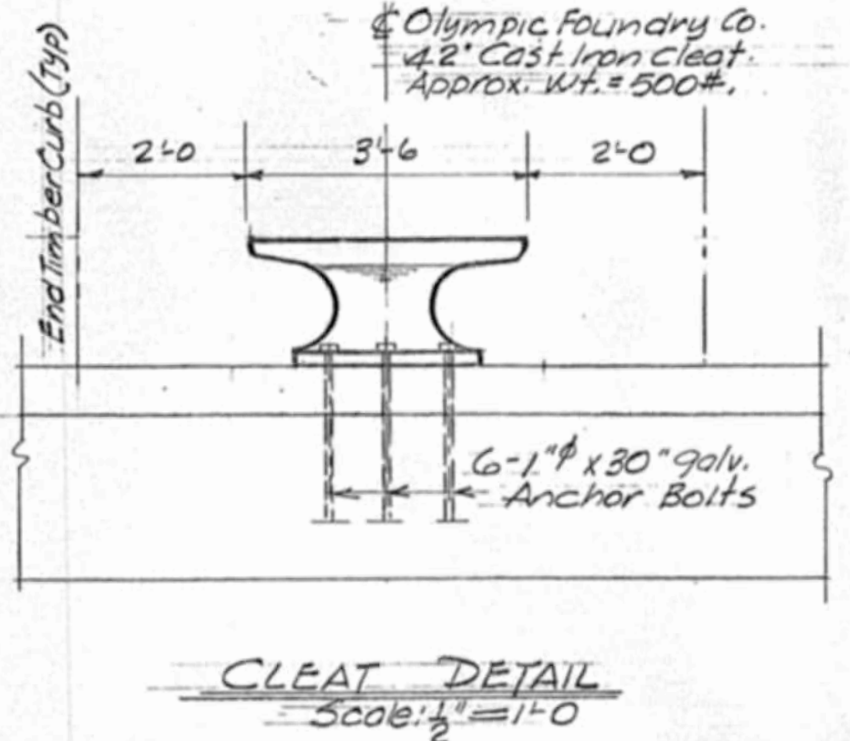
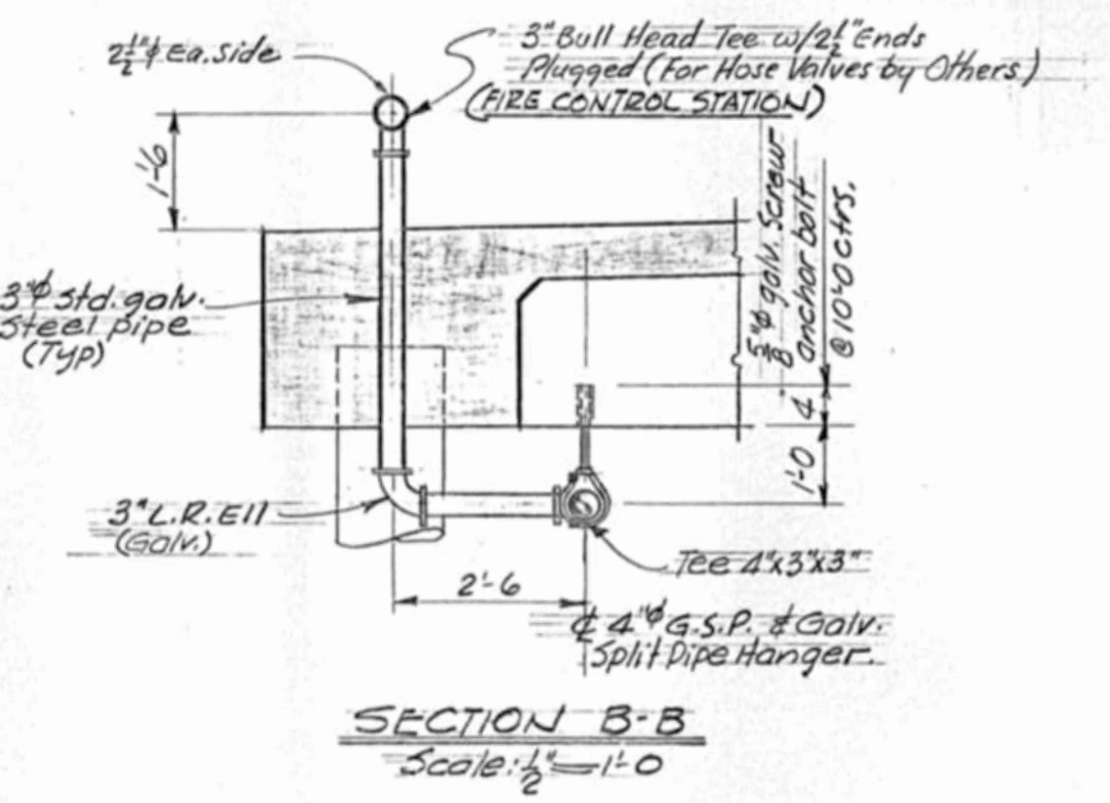
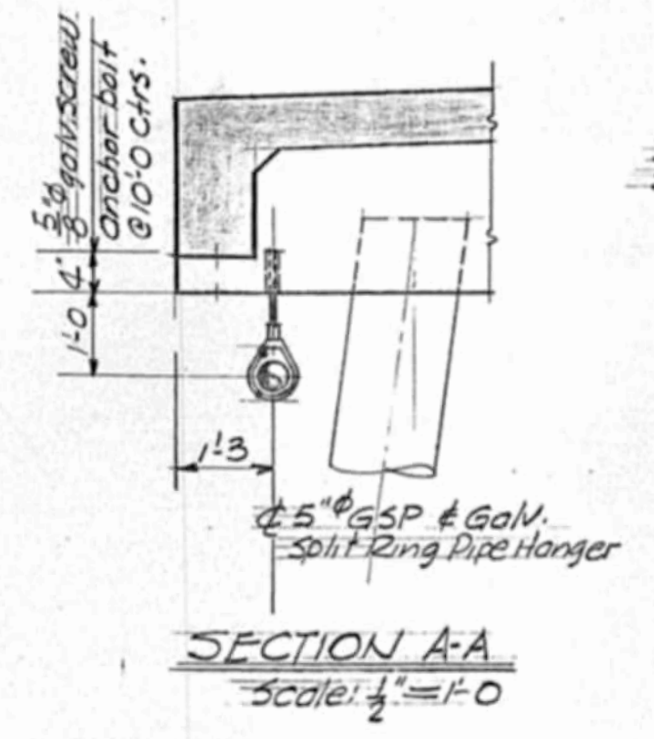
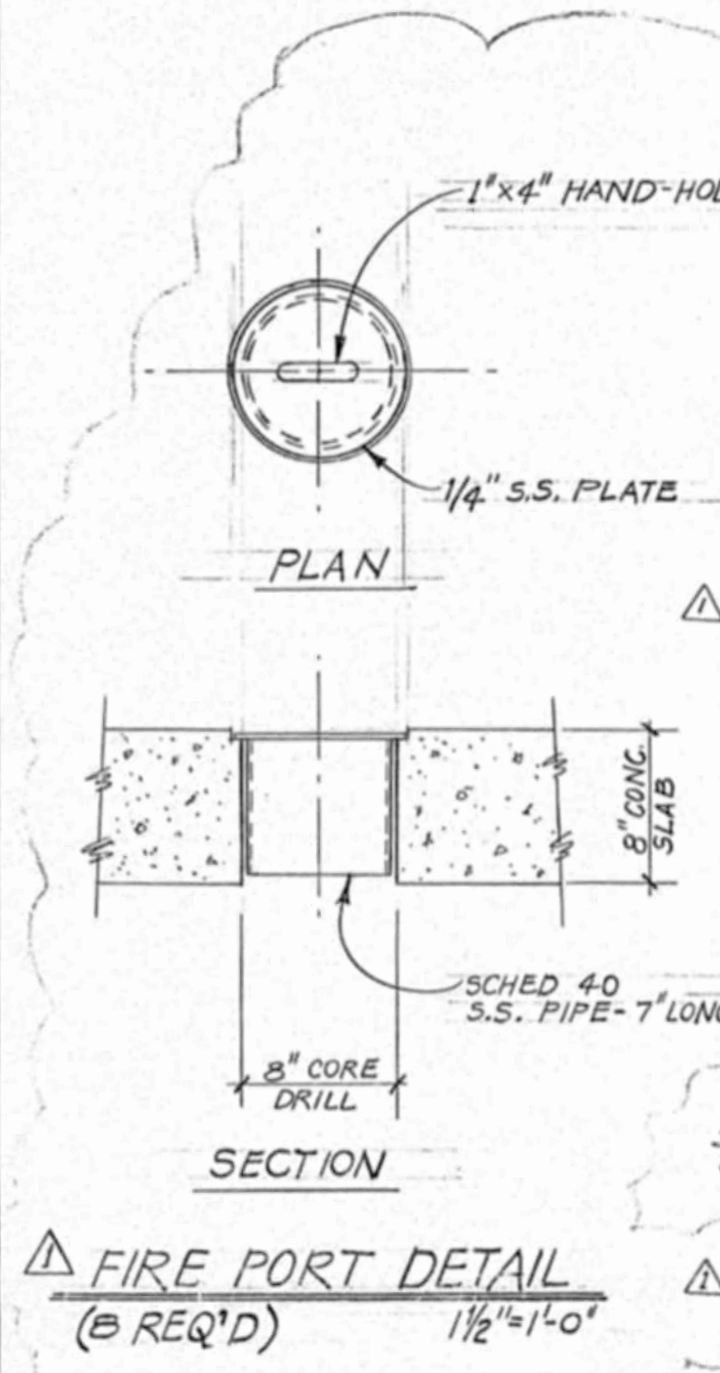
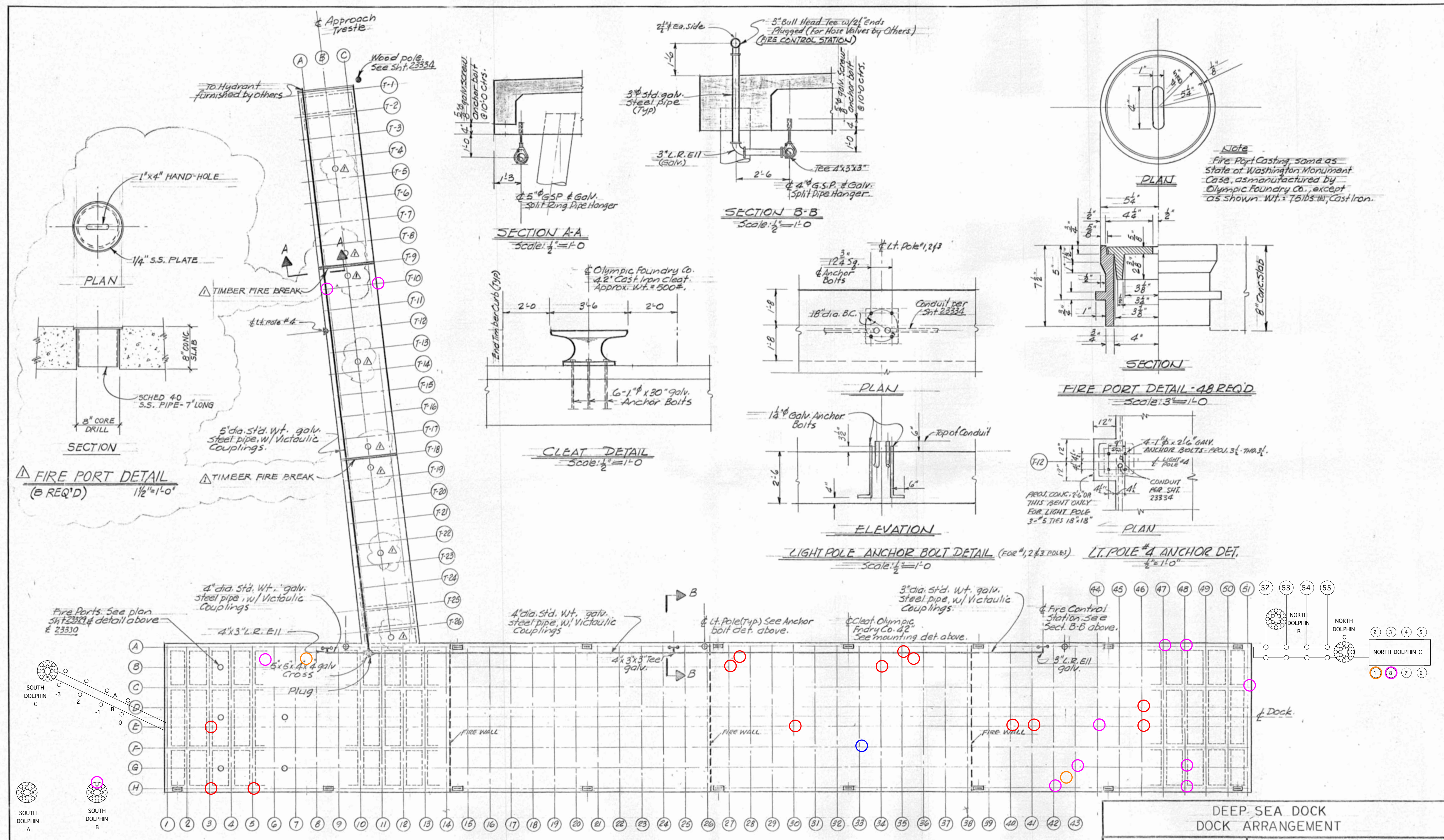
**3102F.3.5.2 Underwater Structural Inspection.** The underwater inspection shall include all accessible components from +3 ft MLLW to the mudline, including the slope and slope protection, in areas immediately surrounding the MOT. The water depth at the berth(s) shall be evaluated, verifying the maximum or loaded draft specified in the MOT's Operations Manual (2 CCR 2385 (d)) [2.1].

The underwater structural inspection shall include the Level I, II, and III inspection efforts, as shown in Tables 31F-2-3 and 31F-2-4. The underwater inspection levels of effort are described below, per [2.3]:

*Level I – Includes a close visual examination, or a tactile examination using large sweeping motions of the hands where visibility is limited. Although the Level I effort is often referred to as a "Swim-By" inspection, it must be detailed enough to detect obvious major damage or*

*deterioration due to overstress or other severe deterioration. It should confirm the continuity of the full length of all members and detect undermining or exposure of normally buried elements. A Level I effort may also include limited probing of the substructure and adjacent channel bottom.*

*Level II – A detailed inspection which requires marine growth removal from a representative sampling of components within the structure. For piles, a 12-inch high band should be cleaned at designated locations, generally near the low waterline, at the mudline, and midway between the low waterline and the mudline. On a rectangular pile, the marine growth removal should include at least three sides; on an octagon pile, at least six sides; on a round pile, at least three-fourths of the perimeter. On large diameter piles, 3 ft or greater, marine growth removal should be effected on 1 ft by 1 ft areas at four locations approximately equally spaced around the perimeter, at each elevation. On large solid faced elements such as retaining structures, marine growth removal should be effected on 1 ft by 1 ft areas at the three specified elevations. The inspection should also focus on typical areas of weakness, such as attachment points and welds. The Level II effort is intended to detect and identify damaged and deteriorated areas that may be hidden by surface biofouling. The thoroughness of marine growth removal should be governed by what is necessary to discern the condition of the underlying structural material. Removal of all biofouling staining is generally not required.*



○ SEVERE DAMAGE	Fairhaven Terminal underwater pile inspection findings
○ MAJOR DAMAGE	Inspections made from 04/22/24 to 04/26/24
○ MODERATE DAMAGE	Dive crew: John Corbett, Charlie Notthoff, Carolyn Belak
○ MINOR DAMAGE	Unmarked piles showed no significant damage

PLAN LOCATION OF FIRE CONTROL LINE & STATIONS, CLEATS & LIGHT POLES  
Scale: 1" = 20'



REVISIONS			CROWN ZELLERBACH CORPORATION CENTRAL ENGINEERING OFFICE SEATTLE • WASHINGTON			
NO.	DESCRIPTION	BY	DATE	MILL	FILE NO.	DRAWING NO.
1	ADDED FIRE PORTS & DETAIL	LM	12-20-65	CROWN SIMPSON PULP CO., EUREKA, CALIF.	1202	23328-1
2				DIVISION: BALED PULP STORAGE, SHIPPING & DOCK		
3				JOB TITLE: 500% BLEACHED KRAFT MILL		

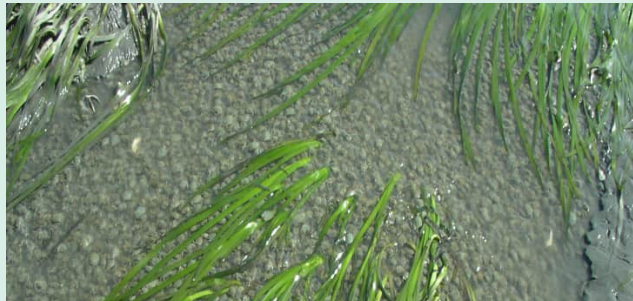
## Attachment 3: Biological Report





OCTOBER 2021

# Hog Island Dock Emergency Repair Biological Report



PREPARED FOR  
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Eureka, CA 95501

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Suggested citation:

Stillwater Sciences. 2021. Hog Island dock emergency repair biological report. Prepared by Stillwater Sciences, Arcata, California for Sequoia Investments X, LLC, Eureka, California.

Cover photos taken by Stillwater Sciences (clockwise from top left): View of the Hog Island dock looking east; shoreline bulkhead and riprap at the west end of dock; some of the pilings needing replacement; aerial view of terminal; eelgrass and juvenile Dungeness crab (not at the Hog Island site).

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## Abbreviations and Acronyms

<b>Abbreviation/Acronym</b>	<b>Definition</b>
BMP	Best Management Practice
C	Celsius
CC	California Coastal
CCC	California Coastal Commission
CDFW	California Department of Fish and Wildlife
CEQA	California Environmental Quality Act
cm	centimeter
CFR	Code of Federal Regulations
CH	Critical Habitat
CNPS	California Native Plant Society
CNDDB	California Natural Diversity Database
dB	decibels
DPS	Distinct Population Segment
ESA	Endangered Species Act
ESU	Evolutionarily Significant Unit
F	Fahrenheit
FR	Federal Register
ft	feet
ft <sup>2</sup>	square feet
g	grams
ha	hectares
in	inch
kg	kilogram
km	kilometer
MT	metric ton
m	meters
m <sup>2</sup>	square meters
mi	mile
NC	Northern California
NMFS	National Marine Fisheries Service
NOAA	National Oceanic and Atmospheric Administration
PBF	Primary biological feature
SEL	Sound exposure level
SLR	Sea Level Rise
SONCC	Southern Oregon/Northern California Coast
USACE	United States Army Corp of Engineers
USFWS	United States Fish and Wildlife Service

# **1 INTRODUCTION**

## **1.1 Background**

The Hog Island Oyster Company utilizes a timber dock situated on the tidelands of Humboldt Bay for its mariculture operations (Figure 1). The dock is located in Fairhaven, California, currently owned by Sequoia Investments X, LLC, and leased to Hog Island Oyster Company. The dock is approximately 335 feet (ft) long and 22 ft wide (Figure 2). It is constructed of timber pilings driven in rows that are connected with 12x12-inch (in) timber cross-members. The cross-members are tied together with stringers, which are then capped with 4x12-in decking. However, the timber pilings supporting a portion of the dock have rotted to the point where the deck is collapsing, unusable by Hog Island Oyster Company, and unsafe.

To determine the extent of the damage and what needs to be done to repair the dock, the dock's owner brought out three separate contractors (West Coast Contractors, Figas Construction, and Mercer Fraser on September 27 and 28, 2021) to inspect the failure area from the dock and from a boat. In addition, Sequoia Investments X, LLC also hired a dive inspector to inspect the piles from underwater (September 29 and 30, 2021). All agreed that the area of failure should be repaired immediately. The dive inspector noticed that three of the piles are no longer in contact with the bay bottom. In addition, some of the pilings no longer support the lateral beams above them. Based on the unsafe nature of the structure, Sequoia Investments X, LLC has determined that emergency repairs are necessary to return it to a safe and operable condition. In general, the emergency repairs consist of removing the 12 failed wooded pilings and overhead supports and replacing them with six new steel pilings and supporting structure (Project).

## **1.2 Purpose of the Biological Report**

The proposed emergency repair project has the potential to adversely affect California and Federal Endangered Species Act (CESA and ESA) fish species, designated critical habitat, and eelgrass beds. The purpose of this biological report is to assess the potential effects of the proposed Project on CESA/ESA-listed species and provide the scientific background for the emergency permit application and approval process.

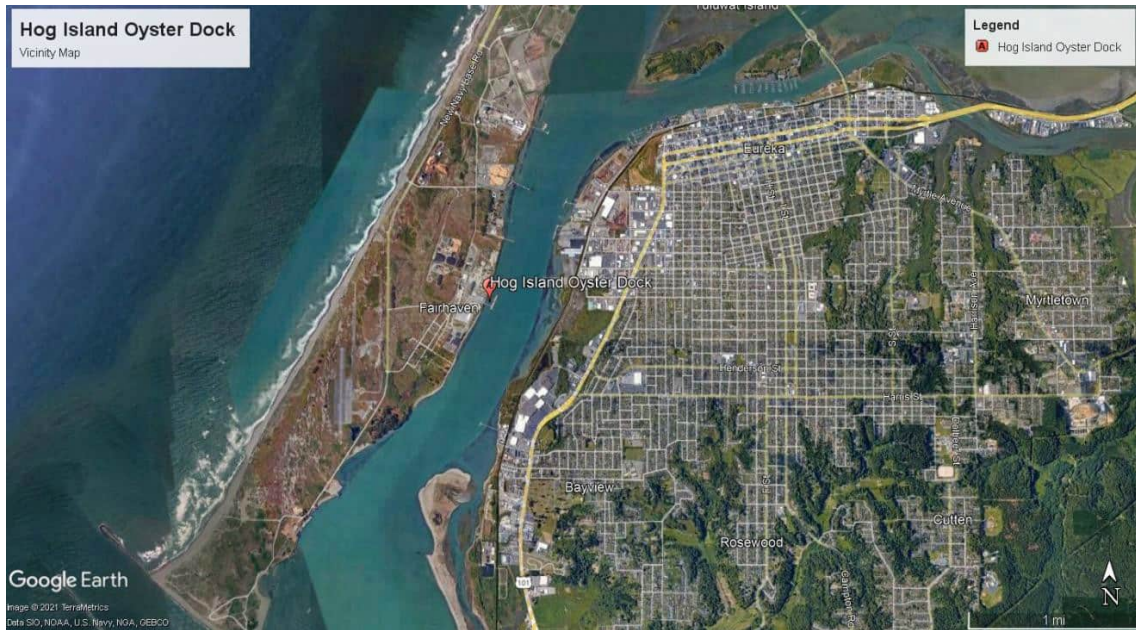


Figure 1. Project vicinity (Image taken from application for emergency permit).



Figure 2. Hog Island dock with work area and eelgrass visible in shallow water along the western shoreline.

### 1.3 Special-status Species and Critical Habitat

A desktop literature review was conducted for known occurrences of plant, fish, and wildlife special-status species and designated critical habitat within a one-mile radius of the project site.

Information on special-status species that may be affected by the project was obtained from the following sources:

- The California Department of Fish and Wildlife’s (CDFW) California Natural Diversity Database (CNDDDB 2021),
- U.S. Fish and Wildlife Service (USFWS) list of federally listed and proposed endangered and threatened species and designated critical habitat using the USFWS Information for Planning and Consultation (IPaC) portal (USFWS 2021),
- National Marine Fisheries Service’s (NMFS) *California Species List Tools* database (NMFS 2021), and
- Numerous scientific studies, assessment, and surveys.

Tables 1 and 2 lists the special-status plant and animal species and their potential to occur within one mile of the Project. The work area is located out in the deep water of Humboldt Bay and other than staging of the barge, no Project-related activities are planned to occur beyond the specific dock area needing reconstruction. In addition, the work area does not contain suitable habitat for special-status plants or wildlife species. Therefore, plant and wildlife species will not be discussed further in this report. Special-status fish species and their associated critical habitat are present at the Project site.

The nearshore area is occupied by a narrow (35–40 ft wide) strip of eelgrass (*Zostera marina*). The piling work area begins approximately 210 ft east of the eelgrass bed.

This biological report will focus on special-status fish species, designated critical habitat, and eelgrass that are known to occur in the Project area and could be affected by construction operations.

Table 1. Special-status plants with potential to occur in the proposed Project area.

Species name	Status <sup>1</sup> Federal/ State/CRPR	Habitat associations (blooming period)	Source	Likelihood of occurrence at Project site (none, low, moderate, high)
Pink sand-verbena ( <i>Abronia umbellata</i> ssp. <i>breviflora</i> )	-/-/1B.1	Coastal dunes; 0–33 ft (June–October)	CNDDB	<b>None:</b> No habitat present.
Oregon coast paintbrush ( <i>Castilleja litoralis</i> formerly <i>C. affinis</i> ssp. <i>litoralis</i> )	-/-/2B.2	Coastal bluff scrub, coastal dunes, coastal scrub/sandy; 49–328 ft (June)	CNDDB	<b>None:</b> No habitat present
Humboldt Bay owl's- clover ( <i>Castilleja ambigua</i> var. <i>humboldtiensis</i> formerly <i>C. ambigua</i> ssp. <i>humboldtiensis</i> )	-/-/1B.2	Marshes and swamps; 0–10 ft (April–August)	CNDDB	<b>None:</b> No habitat present
Point Reyes bird's- beak ( <i>Chloropyron</i> <i>maritimum</i> ssp. <i>palustre</i> )	-/-/1B.2	Marshes and swamps; 0–33 ft (June–October)	CNDDB	<b>None:</b> No habitat present
Pacific gilia ( <i>Gilia capitata</i> ssp. <i>pacifica</i> )	-/-/1B.2	Coastal bluff scrub, chaparral, coastal prairie, valley and foothill grassland; 16–2,851 ft (April–August)	CNDDB	<b>None:</b> No habitat present.
Dark-eyed gilia ( <i>Gilia</i> <i>millefoliata</i> )	-/-/1B.2	Coastal dunes; 7–66 ft (April–July)	CNDDB	<b>None:</b> No habitat present.
Short-leaved evax ( <i>Hesperevax</i> <i>sparsiflora</i> var. <i>brevifolia</i> )	-/-/1B.2	Coastal bluff scrub, coastal dunes; 0–705 ft (March– June)	CNDDB	<b>None:</b> No habitat present.
<i>Layia carnosa</i> (beach layia)	FE/CE/1B.1	Coastal dunes, Coastal scrub (sandy); 0–197 ft (March–July)	CNDDB USFWS	<b>None:</b> No habitat present.



Species name	Status <sup>1</sup> Federal/ State/CRPR	Habitat associations (blooming period)	Source	Likelihood of occurrence at Project site (none, low, moderate, high)
<i>Montia howellii</i> (Howell's montia)	-/-/2B.2	Meadows and seeps, north coast coniferous forest, mesic vernal pools, and roadsides; 0–2,395 ft (March–May)	CNDDDB	<b>None:</b> No habitat present.
<i>Sidalcea malviflora</i> ssp. <i>patula</i> (Siskiyou checkerbloom)	-/-/1B.2	Coastal bluff scrub, coastal prairie, north coast coniferous forest/often roadcuts; 49–2,881 ft (May–August)	CNDDDB	<b>None:</b> No habitat present.
<i>Viola palustris</i> (alpine marsh violet)	-/-/2B.2	Coastal bogs and fens, coastal scrub; 0–492 ft (March–August)	CNDDDB	<b>None:</b> No habitat present
Western lily ( <i>Lilium occidentale</i> )	FE/CE/1B.1	Marshes and swamps, bogs and fens, coastal scrub, and coastal prairie; edges of sphagnum bogs and forest openings along margins of ephemeral ponds and stream channels; 6.5–607 ft (June–July)	CNDDDB	<b>None:</b> No habitat present
Northern clustered sedge ( <i>Carex arcta</i> )	-/-/2B.2	Bogs and fens; northcoast coniferous forest; 195 – 4,595 ft	CNDDDB	<b>None:</b> No habitat present
Coast fawn lily ( <i>Erythronium revolutum</i> )	-/-/2B.2	Cismontane woodland; meadows and seeps; 330 –3775 ft	CNDDDB	<b>None:</b> No habitat present

<sup>1</sup> Status:

**Federal**

FE Endangered

– No federal status

**State**

CE State endangered

**California Rare Plant Rank**

1B.1: Plants Rare, Threatened, or Endangered in California and elsewhere; seriously threatened in California (over 80% of occurrences threatened/high degree and immediacy of threat).

1B.2: Plants Rare, Threatened, or Endangered in California and elsewhere; fairly threatened in California (20–80% occurrences threatened/moderate degree and immediacy of threat).

2B.1: Plants Rare, Threatened, or Endangered in California, but more common elsewhere; seriously threatened in California (over 80% of occurrences threatened/high degree and immediacy of threat).

2B.2: Plants Rare, Threatened, or Endangered in California, but more common elsewhere; fairly threatened in California (20–80% occurrences threatened/moderate degree and immediacy of threat).

Table 2. Special-status fish and wildlife species with potential to occur in the project area.

Species name	Status <sup>1</sup> Federal/ State	Distribution	Habitat associations	Source	Likelihood of occurrence at Project site (none, low, moderate, high)
<b>Fish</b>					
North American green sturgeon—Pacific-northern (Northern and Southern Distinct Population Segments [DPS]) ( <i>Acipenser medirostris</i> )	FT/SSC  critical habitat	San Francisco, San Pablo, Suisun, and Humboldt bays; Sacramento-San Joaquin Delta, Sacramento and Klamath rivers	Large mainstem rivers with cool water and cobble, clean sand, or bedrock for spawning. Occupy estuaries and bays for foraging and growth.	CNDDDB NMFS	<b>High:</b> Known to occur in the North Humboldt Bay.  Critical habitat, which includes all tidally influenced areas of Humboldt Bay (including tributaries) up to the elevation of mean higher high water, is present.
Tidewater goby ( <i>Eucyclogobius newberryi</i> )	FE/SSC  critical habitat	Tillas Slough (mouth of the Smith River, Del Norte County) to Agua Hedionda Lagoon (northern San Diego County).	Coastal lagoons and the uppermost zone of brackish large estuaries; prefer sandy substrate for spawning, but can be found on silt and rocky mud substrates; can occur in water up to 15 ft in lagoons and within a wide range of salinity (0–42 ppt).	USFWS	<b>None:</b> Habitat not suitable.  Designated critical habitat is located in slough habitat about 3 miles south of the project area.
Eulachon (Southern DPS) ( <i>Thaleichthys pacificus</i> )	FT/SSC  critical habitat	Skeena River in British Columbia (inclusive) south to the Mad River in Northern California (inclusive)	An anadromous fish that historically used the Klamath River estuary and lowest portions of the river to spawn. Few to no individuals currently use the estuary. Most of their life is spent in the ocean.	CNDDDB	<b>None:</b> Outside of current distribution.
Longfin smelt ( <i>Spirnichus thaleichthys</i> )	FC/ST	San Francisco estuary from Rio Vista or Medford Island in the Delta as far downstream as South Bay; concentrated in Suisun, San Pablo, and North San Francisco bays; populations in Humboldt Bay, Eel River estuary, and Klamath River estuary	Adults in large bays, estuaries, and nearshore coastal areas; migrate into freshwater rivers to spawn; salinities of 15–30 ppt	CNDDDB	<b>High:</b> Rearing habitat for juveniles and/or adults is present year-round in Humboldt Bay (CDFW 2015).

Species name	Status <sup>1</sup> Federal/ State	Distribution	Habitat associations	Source	Likelihood of occurrence at Project site (none, low, moderate, high)
Coho salmon (southern Oregon/ northern California Evolutionary Significant Unit ESU) ( <i>Oncorhynchus kisutch</i> )	FT/ critical habitat	Punta Gorda north to the Oregon border	Spawn in coastal streams and large mainstem rivers (i.e., Klamath/Trinity Rivers) in riffles and pool tails-outs and rear in pools > 3 ft deep with overhead cover with high levels oxygen and temperatures of 10–15°C (50–59°F).	NMFS	<b>High:</b> Smolts prefer deep water channels in Humboldt Bay. Adult spawning habitat is located in freshwater.  Designated critical habitat is present.
Steelhead (Northern California DPS) ( <i>Oncorhynchus mykiss</i> )	FT/ST/SSC (ST refers to the summer- run only)  critical habitat	Russian River north to Redwood Creek (Humboldt County)	Inhabits small coastal streams to large mainstem rivers with gravel-bottomed, fast-flowing habitat for spawning. However, habitat criteria for different life stages (spawning, fry rearing, juvenile rearing) can vary significantly.	NMFS	<b>High:</b> Smolts prefer deep water channels and presence in Humboldt Bay. Adult spawning habitat is located in freshwater.  Designated critical habitat is present.
Chinook salmon (California coastal ESU) ( <i>Oncorhynchus tshawytscha</i> )	FT/ critical habitat	Russian River (Sonoma County) north to Redwood Creek (Humboldt County)	Coastal streams; spawns in gravel riffles	NMFS	<b>High:</b> Smolts prefer deep water channels and presence in Humboldt Bay. Adult spawning habitat is located in freshwater.  Designated critical habitat is present.
<b>Reptiles</b>					
Green sea turtle <i>Chelonia mydas</i> (incl. <i>agassizi</i> )	FT/ critical habitat	Warm waters of the Pacific coast, primarily from San Diego south. Uncommon along the California coast; does not nest in California.	Uses convergence zones in the open ocean and benthic feeding grounds in coastal areas; nests on sandy ocean beaches	NMFS	<b>None:</b> Habitat not suitable.
Leatherback sea Turtle <i>Dermochelys coriacea</i>	FE/ Critical habitat	Temperate and cool waters of the Pacific coast; most sightings in California are from boats out at sea; have been observed in open ocean near San Diego, Santa Barbara, Ventura, San Mateo, and Santa Cruz counties; does not nest in California	Pelagic, though also forages near coastal waters	NMFS	<b>None:</b> Habitat not suitable.

Species name	Status <sup>1</sup> Federal/ State	Distribution	Habitat associations	Source	Likelihood of occurrence at Project site (none, low, moderate, high)
Olive (=Pacific) Ridley sea turtle <i>Lepidochelys olivacea</i>	FT/-	Warm waters of the Pacific coast, primarily from southern California south; does not nest in California	Well out to sea in pelagic zone as well as coastal areas, including bays and estuaries; nests on sandy ocean beaches	NMFS	<b>None:</b> Habitat not suitable.
<b>Birds</b>					
Marbled murrelet <i>(Brachyramphus marmoratus)</i>	FT/-  critical habitat	Nesting marbled murrelets in California mostly concentrated on coastal waters near Del Norte and Humboldt counties, and in lesser numbers near San Mateo and Santa Cruz counties; winter throughout nesting range, and in small numbers in southern California.	Most time spent on the ocean; nests inland in old-growth conifers with suitable platforms, especially redwoods near coastal areas.	USFWS	<b>None:</b> Habitat not suitable.  Critical habitat located more than 7 miles from the project area.
Northern spotted owl <i>(Strix occidentalis caurina)</i>	ST/SCT, SSC  critical habitat	Northwestern California south to Marin County, and southeast to the Pit River area of Shasta County	Usually found in mature and old- growth coniferous forest with dense multi-layered structure	USFWS	<b>None:</b> Habitat not suitable.  Critical habitat located more than 17 miles from the project area.
Bank swallow <i>(Riparia riparia)</i>	-/ST	Summer resident; occurs along the Sacramento River from Tehama County to Sacramento County, along the Feather and lower American rivers; and in the plains east of the Cascade Range in Modoc, Lassen, and northern Siskiyou counties; small populations near the coast from San Francisco County to Monterey County	Nests in vertical bluffs or banks, usually adjacent to water, where the soil consists of sand or sandy loam. Forages over lakes, ponds, rivers and streams.	CNDDB	<b>None:</b> Habitat not suitable.
Western snowy plover <i>(Charadrius alexandrinus nivosus)</i>	FT (Pacific coastal population) /SSC	Nests in locations along the California coast, including the Eel River in Humboldt County; nests in the interior of the state in the Central Valley, Klamath Basin, Modoc Plateau, and Great Basin,	Barren to sparsely vegetated beaches, barrier beaches, salt-evaporation pond levees, and shores of alkali lakes; also nests on gravel bars in rivers with wide flood plains; needs sandy, gravelly, or friable soils for nesting	USFWS CNDDB	<b>None:</b> Habitat not suitable.  Critical habitat is located about 3.4 miles south of the project area on the South Spit (land south of the harbor entrance).

Species name	Status <sup>1</sup> Federal/ State	Distribution	Habitat associations	Source	Likelihood of occurrence at Project site (none, low, moderate, high)
	critical habitat	Mojave, and Colorado deserts; winters primarily along coast			
Western yellow-billed cuckoo ( <i>Coccyzus americanus</i> )	FT/SE	Breeds in limited portions of the Sacramento River and the South Fork Kern River; small populations may nest in Butte, Yuba, Sutter, San Bernardino, Riverside, Inyo, Los Angeles, and Imperial counties	Valley foothill and desert riparian habitats; nests in open woodland with clearings and low, dense, scrubby vegetation	USFWS	<b>None:</b> Habitat not suitable.
Yellow rail ( <i>Coturnicops noveboracensis</i> )	-/SSC	Extremely rare in California	Densely vegetated sedge marshes/meadows with moist soil or shallow standing water	CNDDDB	<b>None:</b> Habitat not suitable.

**Mammals**

Killer whale ( <i>Orcinus orca</i> ) (Southern Resident DPS)	FE/ Critical habitat	Pacific Ocean	Coastal ocean waters and bays	NMFS	<b>None:</b> Habitat not suitable. Sporadic sightings within the entrance to Humboldt Bay.
Sei whale ( <i>Balaenoptera borealis</i> )	FE	Pacific Ocean	Deep ocean waters far from the coastline	NMFS	<b>None:</b> Habitat not suitable.
Blue whale ( <i>Balaenoptera musculus</i> )	FE	Pacific Ocean	Deep ocean offshore waters; also can be found in coastal waters	NMFS	<b>None:</b> Habitat not suitable.
North Pacific right whale ( <i>Eubalaena (=Balaena) glacialis</i> )	FE	Pacific Ocean	Deep ocean waters	NMFS	<b>None:</b> Habitat not suitable.
Fin whale ( <i>Balaenoptera physalus</i> )	FE	Pacific Ocean	Deep ocean waters	NMFS	<b>None:</b> Habitat not suitable.

Species name	Status <sup>1</sup> Federal/ State	Distribution	Habitat associations	Source	Likelihood of occurrence at Project site (none, low, moderate, high)
Humpback whale ( <i>Megaptera novaengliae</i> )	FE	Pacific Ocean	Deep ocean waters	NMFS	<b>None:</b> Habitat not suitable.
Sperm whale ( <i>Physeter macrocephalus</i> )	FE	Pacific Ocean	Deep ocean waters	NMFS	<b>None:</b> Habitat not suitable.

<sup>1</sup> **Status: Federal**  
 FT Threatened  
 FE Endangered  
 – No federal status

**Status**  
 ST Threatened  
 SE Endangered  
 SSC Considered a species of special concern by CDFW  
 – No state status

## **2 PROJECT DESCRIPTION**

### **2.1 Project Area**

The Project site is located at the east end of Bivalve Street, in the hamlet of Fairhaven, along the western shore of Humboldt Bay (Figure 1). The Project is situated in the northwest corner of Section 28 of Township 5 North, Range 1 West of the Eureka, California USGS 7.5-minute topographic quadrangle. The Project is confined to a 25- x 25-ft (625 square ft) area at the eastern end of the Hog Island dock. An additional 100- x 100-ft area in Humboldt Bay immediately adjacent to the dock will be needed for mooring the barge and crane that will be used to reconstruct the failing portion of the dock structure.

### **2.2 The Proposed Project**

The Project will replace 12 existing 12-inch diameter wood pilings (three rows of pilings, four pilings to a row) with six new 12-inch steel pilings (three rows of pilings, two to a row) (Figure 2). The existing wood cross-member beams will be replaced with new steel I-beams (pile caps) that will be welded or bolted to the steel pilings. The repair work will occur within a 625 square ft area. No laydown areas or work are planned along the shoreline or the western expanse of the dock.

The Project will utilize a 110-ft long by 75-ft wide barge equipped with a large crane that is currently moored at the Humboldt Bay Forest Products dock in Fields Landing, California. The materials staging area is on the Fields Landing dock, where the steel piles are stored. The contractor will load the materials onto the barge and tow the barge to the south side of the Hog Island dock where it will be positioned at high tide in deep water. Grounding of the barge within the eelgrass areas will not occur. All work would be staged and conducted from the barge.

The contractor will utilize vibratory pile driving to install piles. The Contractor will setup and drive the steel foundation pilings with an APE vibratory hammer and install (weld or bolt) the new pile caps (I-beams) on the new pilings. Once the new pilings and pile caps are in place, the Contractor will attach a line from the crane and pull the old piles sideways to break and remove the upper portion at the mud line. The lower portions of the pilings will be abandoned in place so as not to disturb bay sediments. The removed pile material will be placed on the barge and transported to the Contractor's staging area in Fields Landing. The removed pilings will then be trucked to the nearest licensed waste facility to be disposed of or recycled per State of California recycling standards.

### **2.3 Conservation measures**

- The equipment operator is experienced in pile installation. To minimize turbidity in the water column as well as sediment disturbance, piles will be installed using a vibratory a vibratory hammer suspended from a crane located on the barge.
- Work surface on barge deck or pier shall include a containment area for removed pilings and any residual sediment to prevent materials/sediment from re-entering the water. Uncontaminated water run-off can return to the waterway.
  - The containment area shall be constructed of durable plastic sheeting.
  - Containment area shall be removed and disposed in accordance with applicable federal and state regulations.

- Upon removal, the pile shall be moved expeditiously from the water into the containment area. The pile shall not be shaken, hosed-off, left hanging to drip or any other action intended to clean or remove adhering material from the pile.
- A floating surface boom shall be installed to capture floating surface debris. Debris will be collected, placed in the containment area, and disposed of along with the disposal of the pilings. The boom shall be located at a sufficient distance from the work area to ensure capture of all work materials. Debris contained within boom shall be removed at the end of each workday or immediately if waters are rough and there is a chance that debris may escape the boom. Piles removed from the water shall be transferred to the containment area without leaving the boomed area.
- A full complement of oil spill clean-up equipment will be on site and available for immediate deployment should there be an accidental discharge of fuel, lubricant, or hydraulic oils. The contractor will immediately implement their spill response plan to contain the spill and notify the appropriate agencies.

## 2.4 Access Routes

Access by personnel to the construction area will be via existing roads and infrastructure. There will be no material laydown areas along the shoreline.

A conventional barge will be used to access the construction area from the bayside and conduct the pile removal and driving and help with the construction of the new wharf platform.

## 2.5 Project Timing

Following site preparation activities, in-water construction is planned to begin October 12, 2021 and be completed by October 15, 2021 (Table 3). However, the permittee may request an extension if weather conditions allow.

**Table 3.** Estimated construction schedule.

<b>Activity</b>	<b>Approximate start date</b>	<b>Approximate completion date</b>
Project plans and surveys	Ongoing	October 10, 2021
Site preparation	October 5, 2021	October 12, 2021
Prepare existing deck for pile driving	October 12, 2021	October 12, 2021
Drive 12-inch steel pilings	October 12, 2021	October 13, 2021
Install load-bearing laterals	October 13, 2021	October 13, 2021
Remove treated timber pilings	October 13, 2021	October 15, 2021
Install deck planks	October 15, 2021	October 15, 2021

## 3 ENVIRONMENTAL BASELINE

The following description of baseline environmental conditions in the Action Area is drawn primarily from previously developed Humboldt Bay documents, site visits, and habitat and species assessments that were developed specifically for the Action area.



### **3.1 Physical Environment**

#### **3.1.1 Watershed setting**

Humboldt Bay is the second largest estuary in California and provides a rich diversity of natural habitats, including tidal marshes, sloughs, and man-made channels, as well as intertidal flats, eelgrass beds, and deepwater estuarine habitats. The Humboldt Bay watershed encompasses approximately 225 square miles containing Douglas-fir and redwood forests (primarily private landownership and commercial timber production east of Highway 101), pastured grasslands, wetlands, and rivers and creeks (tributaries to Humboldt Bay).

#### **3.1.2 Climate and hydrology**

The climate in the Eureka area is heavily influenced by its proximity to the Pacific Ocean, with a mean annual temperature of 12°C (53°F) (with extremes ranging from -6 to 31°C [21 to 87° F]); mean annual yearly precipitation of 39 in, and partial or full cloud cover two-thirds of the year on average (Western Regional Climate Center 2013). The predominant wind directions are from the north, and the average wind speed is 7 miles [mi] per hour (Western Regional Climate Center 2013).

#### **3.1.3 Vegetation cover**

The primary vegetation communities in the general project vicinity include grassland, mud flats, eelgrass beds, coyote brush scrub, North Coast riparian forest, salt marsh, seasonal wetlands, and drainages. Habitats also include the open water and areas along the shoreline of Humboldt Bay. Eelgrass is present along the shoreline of this portion of the bay (Figure 2). In 2009, Humboldt Bay contained 3,614 acres of continuous eelgrass beds and an additional 2,031 acres of patchy eelgrass beds (Schlosser and Eicher 2012). The property adjacent to the Project is a developed oyster nursery, processing, and distribution center.

#### **3.1.4 Land use**

The general project vicinity is dominated by industrial and commercial uses. The project site is The entire shoreline in this area is zoned coastal dependent industrial.

#### **3.1.5 Climate change**

Humboldt Bay area is and will continue to be affected by climate change, especially sea level rise (SLR). North of Cape Mendocino, the rate of sea level rise over the next 100 years is expected to range from 0.3 to 4.7 ft (CO-CAT 2013). However, there may be areas where tectonic uplift or subsidence may result in locally lesser or greater amounts of SLR, respectively. For example, the tide gage at the Humboldt Bay north jetty has recorded an average sea-level rise of +4.73 +/- 1.58 mm/yr, equivalent to 1.55 ft/100 years. This is considerably higher than the global average and indicates significant subsidence in this location (CO-CAT 2013). Sixty-five miles north at Crescent City, the tide gage record extends back to 1933 and shows, over the period of record, a local drop in sea level of -0.65 +/-0.36 mm/yr, equivalent to -0.21 ft/100 years (CO-CAT 2013). The drop in sea level is explained by a rising coastline near Crescent City due to flexure of the North American tectonic plate above the subducting Juan de Fuca plate (CO-CAT 2013).

### **3.2 Status of the Species**

#### **3.2.1 Species subject to further analysis**

The following species will be included for further analysis of the effect of the Project due to their occurrence in the Humboldt Bay, proximity to the activities, or potential to be affected by the

project. These species include southern Distinct Population Segment (DPS) green sturgeon, longfin smelt, Southern Oregon/Northern California Coastal (SONCC) coho salmon, California Coastal (CC) Chinook salmon, and Northern California (NC) DPS steelhead. Species life history summaries are provided below.

### 3.2.1.1 Southern DPS green sturgeon

NMFS published a final rule listing the southern DPS of green sturgeon as threatened in 2006 (NMFS 2006). There are two Distinct Population Segments (DPSs) defined for green sturgeon—a southern DPS that spawns in the Sacramento River and a northern DPS with spawning populations in the Klamath and Rogue rivers (NMFS 2008a). The southern DPS includes all spawning populations of green sturgeon south of the Eel River in California, of which only the Sacramento River currently contains a spawning population. The southern DPS of green sturgeon has been listed as threatened under the ESA (NMFS 2006), whereas the northern DPS is a Species of Concern. McLain (2006) noted that southern DPS green sturgeon were first determined to occur in Oregon and Washington waters in the late 1950s when tagged San Pablo Bay green sturgeon were recovered in the Columbia River estuary (CDFG 2002a). Critical habitat for the southern DPS of green sturgeon was designated in 2009 (NMFS 2009). Humboldt Bay and surrounding sloughs and watercourses up to the highest high tide line are within designated critical habitat. The Project area is within designated critical habitat for this species.

Green sturgeon are believed to spend the majority of their lives in nearshore oceanic waters, bays, and estuaries. Early life-history stages reside in fresh water, with adults returning to freshwater to spawn when they are more than 15 years of age and more than 4 ft in size. Spawning is believed to occur every 2–5 years (Moyle 2002). Adults typically migrate into fresh water beginning in late February; spawning occurs in March–July, with peak activity in April–June (Moyle et al. 1995). Females produce 60,000–140,000 eggs (Moyle et al. 1992). Juvenile green sturgeon spend 1–4 years in fresh and estuarine waters before dispersal to saltwater (Beamesderfer and Webb 2002). They disperse widely in the ocean after their out-migration from freshwater (Moyle et al. 1992).

Green sturgeon is a widely distributed marine-oriented species found in nearshore waters from Baja California to Canada (NMFS 2008), but its estuarine/marine distribution and the seasonality of estuarine use range-wide are largely unknown. Southern DPS green sturgeon are known to congregate in coastal waters and estuaries, including non-natal estuaries, such as the Rogue River. Beamis and Kynard (1997) suggested that green sturgeon move into estuaries of non-natal rivers to feed. Information from fisheries-dependent sampling suggests that green sturgeon only occupy large estuaries during the summer and early fall in the northwestern U.S. Green sturgeon are known to enter Washington estuaries during summer (Moser and Lindley 2007). Commercial catches of green sturgeon peak in October in the Columbia River estuary, and records from other estuarine fisheries (Willapa Bay and Grays Harbor, Washington) support the idea that sturgeon are only present in these estuaries from June until October (Moser and Lindley 2007). Green sturgeon tagged in San Pablo Bay were detected in Humboldt Bay in 2006 (Lindley et al. 2011).

No good data exist on current population sizes exist and trend data are lacking (NMFS 2013). Based on tagging data and visual observations, Woodbury (2010, as cited in NMFS 2010) estimated a total of 1,500 spawners. Assuming spawners represent 10% of the population, the number of individuals in the southern DPS would be about 15,000, or somewhat smaller than the estimate for the northern DPS population. However, Lindley et al. (2011) suggested that, based on their tagging data, southern DPS green sturgeon may be more abundant or the northern DPS green sturgeon may be less abundant than supposed by Adams et al. (2007).

Green sturgeon are known to occur in the North Humboldt Bay (area of the bay north of the harbor entrance). This species may forage in the deepwater portions of the bay and move into shallow areas during high tide.

### 3.2.1.2 Longfin smelt

Longfin smelt were listed as threatened under CESA in 2009. Adult and juvenile longfin smelt can be found in the open waters of estuaries, mostly in the middle or at the bottom of the water column. They tolerate salinities ranging from nearly pure salt water to completely fresh water, though most prefer salinities of 15 to 30 parts per thousand (ppt). Salinities just north of the mouth of Elk River ranged from 32.3 to 33 ppt during 11 January to 16 January 2014 (Central and Northern California Ocean Observing System [CeNCOOS] 2014).

Spawning occurs in fresh water during the winter to early spring (February through April) over sandy or gravel substrate. Most smelt die after spawning, but a few (mostly females) may live another year. The eggs are adhesive and hatch in 40 days when water temperatures are 7 degrees Celsius (°C) (44 degrees Fahrenheit [°F]). Newly hatched larvae are 0.2–0.3 in long. Larvae can be moved downstream to estuaries by high flows but may also spend considerable time in fresh water. Very few larvae (individuals less than 0.8 in in length) are found in salinities greater than 8 ppt. Until they reach about 0.5 in, longfin smelt larvae are concentrated in the upper 1/3 of the water column (CDFG 1992, Bennett et al. 2002). They later descend and tend to occupy the lower 2/3 of the water column (CDFG 1992, Bennett et al. 2002). It takes almost three months for longfin smelt to reach the juvenile stage (USFWS 2012). Based on length frequency analyses, longfin smelt reach 2–3.4 in fork length (FL) at the end of their first year, 3.4–4.8 in FL by the end of their second year, and the relatively few age-3 fish ranged in size from 4.9–5.5 in (Baxter 1999).

Rosenfield and Baxter (2007) reported that longfin smelt catch per unit effort was greater at channel sites >23 ft deep than at shoal sites (<23 ft deep) in the San Francisco Bay estuary in each age group and the difference was significant from the first fall through the second spring of life, and between the second fall and winter of life. This indicates that longfin smelt may preferentially select deep water rather than shallow water habitats. Sampling by the City of San Francisco during several years in the early 1980s detected longfin smelt in the Pacific Ocean, providing additional evidence that some part of this population migrates beyond the Golden Gate Bridge (City of San Francisco and CH2M HILL 1985, as cited in Rosenfield and Baxter 2007). Longfin smelt concentration in deep water habitats combined with migration into marine environments during summer months suggests that longfin smelt may be relatively intolerant of warm waters (Rosenfeld and Baxter 2007). The same may be true for some portions of Humboldt Bay, especially given its shallow nature and summertime warming.

Longfin smelt were historically very common in Humboldt Bay but have experienced a significant decrease in population since the 1970s (CDFG 2009). The reasons for the decline in Humboldt Bay are unknown.

A status review of longfin smelt was conducted by the California Department of Fish and Game (CDFG) prior to the species' listing under CESA. CDFG (2009) reported:

“Beginning in 1960 and continuing through fall 1969, HSU professors and students sometimes collected longfin smelt with otter trawls inside and outside Humboldt Bay. Outside Humboldt Bay, sampling occurred along the Samoa Peninsula from just north of the bay entrance and for several miles north along the coast.

Small numbers of adult and juvenile longfin smelt were captured in recent years inside Humboldt Bay proper and in tributary sloughs (Cole 2004; Pinnix et al. 2005; Mike Wallace, CDFG Fisheries Biologist, personal communication 2007).”

Small-but-consistent catches of a few dozen longfin smelt occurred during annual collections around a dredge disposal site about two miles offshore of Humboldt Bay (Tim Mulligan, Humboldt State University, 2008, reported to J. Milliken, USFWS).”

A juvenile and larval fish survey was conducted in 1969 (Eldridge and Bryan 1969). The authors conducted monthly benthic and oblique trawl surveys at five stations throughout Humboldt Bay, including one station near the Chevron marine terminal. They found that peaks of seasonal abundance occurred in January and February and April and May. Relatively few fish were found between June and December with the lowest catches in August and September (Eldridge and Bryan 1969).

### 3.2.1.3 Southern Oregon Northern California Coast coho salmon

Southern Oregon/Northern California Coast (SONCC) coho salmon was listed under the ESA as threatened in 1997 (NMFS 1997) and critical habitat was designated in 1999 to encompass reaches of all rivers between the Mattole River in California and the Elk River in Oregon, inclusive (NMFS 1999a).

Coho salmon adults typically begin to migrate upstream from October through late December. Spawning occurs mainly from November through January, with fry emerging from the gravel in the spring, approximately three to four months after spawning. Coho salmon tend to spawn in small streams that flow directly into the ocean, or tributaries and headwater creeks of larger rivers (Moyle 2002, Sandercock 1991). Preferred gravel sizes range from 0.5 to 4.0 in. Adults die within 10–14 days following spawning and embryos hatch after 8–12 weeks of incubation and emerge from the gravel several weeks later. Juveniles may spend one to two years rearing in freshwater (Bell and Duffy 2007) or emigrate to an estuary shortly after emerging from spawning gravels (Tschaplinski 1988). Highest densities are usually associated with pools  $\geq 1$  m (3.3 ft) in depth, with plenty of overhead cover, undercut banks, logs, and other woody debris and water temperatures not exceeding 22–25°C (72–77°F) for extended periods of time (Moyle et al. 1995). Preferred water temperatures are in the 7–16°C (45–62°F) range (Hassler 1987). Coho salmon juveniles are also known to redistribute into non-natal rearing streams, lakes, or ponds, often following rainstorms, where they continue to rear (Peterson 1982). Emigration from streams to the estuary and ocean generally takes place from February through June, peaking in April and May. Downstream migration to the ocean starts around March when the coho are about one year old. The migration peaks around mid-May and continues until mid-June. Coho spend two years at sea before migrating back to their natal streams to spawn.

All SONCC coho salmon stocks between Punta Gorda (in southern California) and Cape Blanco (in Oregon) are depressed relative to past abundance (Weitkamp et al. 1995, Good et al. 2005). In the latest status review by NMFS, Ly and Ruddy (2011) concluded that many coho salmon populations in this ESU are low in abundance, may well be below their depensation thresholds, and that their risk of extinction may also be increasing. Ly and Ruddy (2011) also concluded that the best available updated information on the biological status of this ESU and the threats facing this ESU indicate that it continues to remain threatened and there is cause for concern.

Coho salmon smolts have been reported to reside in Humboldt Bay for an average of 15–22 days prior to leaving the bay for the open ocean (Pinnix et al. 2013). Coho salmon smolts, as observed

from mobile tracking studies, used deep channels and channel margins more often than floating eelgrass mats, pilings, and docks. In addition, tagged fish were more often detected in the central portions of Humboldt Bay characterized by deep channels with narrow intertidal margins than in other portions of the bay characterized by shallow channels with large intertidal mudflats and eelgrass meadows (Pinnix et al. 2013).

Coho salmon are present in the Project area, primarily on a seasonal basis during the spring and early summer, as they move from freshwater rearing streams to Humboldt Bay and the coastal ocean. Adults also occupy the Project area during their migration back to their natal streams prior to spawning.

#### **3.2.1.4 California Coastal Chinook salmon**

California Coastal (CC) Chinook salmon was listed under the ESA as threatened in 1999 (NMFS 1999b). Critical habitat was designated for CC Chinook salmon in 2005, encompassing reaches of all rivers and tributaries south of the Klamath River (exclusive), and north of the Russian River (inclusive), not including those reaches excluded from critical habitat (NMFS 2005). Humboldt Bay has been designated as critical habitat up to the extent of inundation at the highest high tide.

Chinook salmon exhibit two main life-history strategies: ocean-type fish and river-type fish (Healey 1991). Ocean-type fish typically are fall- or winter-run fish that enter freshwater at an advanced stage of maturity, move rapidly to their spawning areas on the mainstem or lower tributaries of rivers, and spawn within a few weeks of freshwater entry; their offspring emigrate shortly after emergence from the redd (Healey 1991). River-type fish are typically spring- or summer-run fish that have a protracted adult freshwater residency, sometimes spawning several months after entering freshwater. Progeny of river-type fish frequently spend one or more years in freshwater before emigrating.

Chinook salmon in the California Coastal ESU exhibit life history characteristics of the fall-run ecotype. Adult fall-run Chinook throughout their range generally enter estuaries from July to September, remaining in these areas until they become nearly sexually mature before moving upstream as flows increase in the fall. In California, most adult fall-run Chinook enter streams from August through November, with peak arrival usually occurring in October and November (Leet et al. 1992), and spawn from early October through December. Egg incubation generally lasts between 40–90 days at water temperatures of 42.8–53.6°F (6–12°C) (Vernier 1969, Bams 1970, Heming 1982, all as cited in Bjornn and Reiser 1991), and the alevins remain in the gravel for two to three weeks before emerging from the gravel. Fall Chinook salmon fry usually begin outmigration in February or March and continue into late July.

Fall Chinook are currently the most abundant and widespread of salmon stocks in California (Mills et al. 1997). However, fall Chinook salmon abundance has fluctuated widely over recent decades, with some populations often reaching critically low levels. Trends in abundance of Chinook salmon in the California Coastal ESU were reported by the NMFS as being highly variable, with the strongest negative trends generally occurring in southern-most populations (NMFS 1999b). These swings in populations can be seen in the annual fish counts at the Van Arsdale Dam fish ladder on the upper Eel River. In 2012/2013, a record number of fish (3,471) passed the ladder (FOER 2021). However, in 2020/2021 only 212 passed the fish ladder (FOER 2021).

Although not documented, Chinook salmon likely inhabit the Project area as they move from freshwater rearing streams to Humboldt Bay and the coastal ocean, or as they move back to their natal streams to spawn.

### 3.2.1.5 Northern California Steelhead

The Northern California (NC) DPS steelhead were listed under the ESA as threatened 2000 (NMFS 2000). Critical habitat was designated in 2005, encompassing reaches of all rivers and tributaries between Redwood Creek (Humboldt County) and the Gualala River in Mendocino County, not including those reaches excluded from critical habitat (NMFS 2005).

Steelhead can utilize smaller tributaries with steeper gradients than other anadromous salmonids and can be found in the upper reaches of most large tributaries (unless barriers preclude their upstream migration).

Adult winter steelhead generally begin their spawning migration in October with the peak in December through February. Steelhead spawning occurs in mainstems, tributaries, and intermittent streams (Everest 1973, Barnhart 1986). Reiser and Bjornn (1979) found that steelhead prefer spawning gravels ranging in size from 0.5 to 4.6 in. The survival of embryos is reduced when fines of less than 0.25 in compose 20–25 percent of the substrate. The number of days required for steelhead eggs to hatch is inversely proportional to water temperature and varies from about 19 days at 16°C (60°F) to about 80 days at 6°C (42°F). Fry typically emerge from the gravel two to three weeks after hatching (Barnhart 1986).

Upon emerging from the gravel, fry rear in edgewater habitats and move gradually into pools and riffles as they grow larger. Older fry establish territories, which they defend. Cover is an important habitat component for juvenile steelhead, both as velocity refuge and as a means of avoiding predation (Shirvell 1990, Meehan and Bjornn 1991). Steelhead, however, tend to use riffles and other habitats not strongly associated with cover during summer rearing more than other salmonids. Young steelhead feed on a variety of aquatic and terrestrial insects, and emerging fry are sometimes preyed upon by older juveniles. In winter, they become inactive and hide in any available cover, including woody debris and the interstitial spaces between cobbles and boulders.

Although not documented, steelhead likely inhabit the Project area as they move from freshwater rearing areas to Humboldt Bay and the coastal ocean, or as they move back to their natal streams to spawn.

## 4 EFFECTS OF THE PROJECT ON FISH SPECIES AND CRITICAL HABITAT

The activities associated with the Project that may affect listed fish species and designated critical habitat consist of:

- Installation of steel pilings
- Removal of wooden pilings

The effects of the Project of fish species are expected to be primarily due to noise disturbance and generation of suspended sediment that will occur during installation and removal of pilings. The effects of the project on the physical and biological features (PBF) of critical habitat would be limited to water quality, natural cover, and foraging habitat.

## 4.1 Project-related Effects

### 4.1.1 Pile driving noise

The noise generated during driving the pilings into the sediment of Humboldt Bay has the potential to result in the injury or mortality of juvenile or adult fish species that may be close to the work area. However, the potential for injury varies depending on whether an impact hammer or vibratory hammer is used to drive the pilings.

The Fisheries Hydroacoustic Working Group (FHWG) has developed agreed-upon injury threshold criteria for listed fish species (FHWG 2008). The FHWG identified sound pressure levels of 206 dB-peak (peak decibels) at 10 meters (m) as being injurious to fish. Accumulated sound exposure levels (SEL) at 10 m of 187 dB for fishes that are greater than 2 grams (g), and 183 dB for fishes below that weight, are considered to cause temporary shifts in hearing, resulting in temporarily decreased fitness (i.e., reduced foraging success, reduced ability to detect and avoid predators) (FHWG 2008). It is unlikely that special-status fish weighing less than 2 g will be present in the Project area during operations.

It must be noted that research summarized in Popper et al. (2014) suggests that cumulative SEL thresholds for injury may be well above 200 dB. However, until there is broad agreement on the use of higher thresholds, those in FHWG (2008) should be used. It is very important to recognize that the FHWG (2008) criteria were developed for impact pile driving only. There are no established injury criteria for vibration pile driving, and resource agencies are less concerned that vibration pile driving will result in injury or other adverse effects on fish (Caltrans 2020). Until injury thresholds are developed for vibratory pile driving, this biological report will rely on the comparison of noise information developed for a number of projects that included both impact and vibration hammers.

Even though it will not be used for the Hog Island project, pile driving with an impact hammer is the most commonly used method. Impact pile drivers are piston-type drivers that use various means to lift a piston (ignition, hydraulics, or steam) to a desired height and drop the piston (via gravity) against the head of the piling in order to drive it into the substrate. In general, an impact hammer driving 12-inch steel pipe pilings can be expected to generate peak dB of 177–192 dB at distances of 33 feet from the piling (Caltrans 2020). The cumulative SELs during impact driving of 12-inch steel pipe pilings have been documented to range from 152 to 177 dB, respectively, at distances of 33 feet from the piling.

Vibratory pile driving, in contrast to impact hammer driving, uses oscillatory hammers that vibrate the piling, causing the sediment surrounding the piling to liquefy and allow penetration. The vibratory hammer produces sound energy that is spread out over time and is generally 10 to 20 dB lower than impact pile driving (Caltrans 2020). For example, peak sound pressure levels averaged 171 dB during vibratory pile driving of 13-inch steel pipe pilings in the Mad River Slough, California. Peak and cumulative SEL noise levels are not likely to exceed injury threshold levels during vibratory hammer pile driving.

Vibratory hammer noise levels generated by installation of steel pipe pilings are not anticipated to result in injury to fish, but the activity could still result in individual fish moving out of the area. Movement away from, or out of, the work area does not rise to the level that there is a likelihood of injury due to disruption of normal behavioral patterns. Any individual fish can resume normal behavioral patterns once out of the annoying range of sound generation. The Project will occur between July 1 and October 15, when adult and juvenile salmonids are not likely to be in the area.

#### 4.1.2 Suspended sediment

Elevated suspended sediment concentrations (SSCs) in Humboldt Bay are a relatively frequent occurrence. SSC levels can naturally increase due to wave action on shallow mudflats, storm runoff being delivered from local tributaries, and turbid water from the Eel River entering on incoming tides. It is common for SSC in Humboldt Bay to range from 40 to 100 mg/L or more during the year (Swanson et al. 2012). Spikes in turbidity usually begin to occur in September or October with the onset of the wet season, and peak between December and February (Swanson et al. 2012). However, higher peaks of turbidity in the nearshore, ranging from 50 to 250 nephelometric turbidity units (NTU), have been generated during precipitation-related events between March and May (USACE 2012).

Installation and removal of pilings will result in the production of suspended sediment. Suspended sediment concentrations could have a deleterious effect on special-status fish species in the immediate vicinity of the work. It is estimated that installation of the six 12-in steel pipe pilings during will take approximately three 10-hour working days, with each piling taking between one-half to two hours to drive. Therefore, it can be assumed that elevated pile driving-related SSC will occur on six separate occasions and last a couple of hours each— very short duration. In addition, SSC levels will be higher close to the individual pilings and rapidly disperse into the bay once the tide begins to ebb or flood, which will significantly reduce the concentration.

Effects of elevated SSC on fish is a function of duration and concentration (Newcombe and Jensen 1996). Generally, the higher the concentration, the less time it takes for an effect to be felt by the receptor species. The first responses of salmonids and other fish to elevated levels of suspended sediment are alarm, abandonment of cover, and avoidance (Newcombe and Jensen 1996). The establishment of the work window (July 1 to October 15) reduces the potential that there will be any exposure of salmonid species to elevated suspended sediment levels. In addition, relatively high SSC and turbidity conditions are common occurrences in Humboldt Bay (Swanson et al. 2012; USACE 2012) and fish have evolved in that environment. The short duration of the pile driving events, tidal flushing, and limited affected area would reduce the potential for adverse effects on special-status fish species.

#### 4.1.3 Special-status fish

A number of special-status fish species have the potential to be in the Project area and would potentially experience impacts during proposed project activities. These species include green sturgeon (Southern DPS), longfin smelt, southern Oregon/northern California coho salmon, California coastal Chinook salmon, northern California steelhead and longfin smelt. All these species have a moderate to high likelihood to be present in the Project area during year due to its proximity to deeper water habitat in Humboldt Bay.

Potential impacts on these species could include injury or mortality of individuals due to installation or removal of pilings. In addition, short-term degradation of water quality could result from construction activities. Degraded water quality may result from increased turbidity from disturbance of sediment or from accidental spills or leakage from machinery during near or in-water construction activities.

##### 4.1.3.1 Southern DPS green sturgeon

Southern DPS green sturgeon inhabit estuaries along the West Coast during the summer and fall months (Moser and Lindley 2007). Larval and juvenile southern DPS green sturgeon rear in their natal streams within the Central Valley and do not inhabit Humboldt Bay.



Steel pipe pilings will be driven into the bay substrate as part of the Project. The contractor will employ vibratory pile driving to install the pilings, which will produce sound levels that are below the injury thresholds for fish.

Although pile driving noise levels are not anticipated to result in injury to fish, but the activity could result in individual fish moving out of the area. However, this movement away from the pile driving area would not constitute harassment, which is a form of take. The reason for this is that movement out of the area, especially in Humboldt Bay where there are wide expanses of suitable habitat, does not rise to the level that there is a likelihood of injury due to disruption of normal behavioral patterns. Any individual green sturgeon can resume normal behavioral patterns once it is out of the annoying range of sound generation. Therefore, noise generated by pile driving are unlikely to adversely affect southern DPS green sturgeon.

It is expected that the very short duration of pile driving activities and rapid dispersal of turbid water would reduce the potential for any suspended sediment-related effects on green sturgeon. Therefore, suspended sediment generated by driving is not likely to significantly adversely affect listed southern DPS green sturgeon.

#### **Critical habitat**

The Project area is located within designated critical habitat for southern DPS green sturgeon. Within the range of the Southern DPS green sturgeon, the estuarine residency period of the species can be separated into five PBFs or essential habitat types. These include food resources (shrimp, clams, oligochaetes, and benthic fishes), water flow, water quality, water depth, and sediment quality (contaminants) (NMFS 2009). The effects of the Project's activities on designated critical habitat for southern DPS green sturgeon are limited to pile driving and removal activities' effects on the PBFs of food resources and water quality.

The Project will result in the loss of food resources that would exist within the new six pilings' footprints (4.7 ft<sup>2</sup>). However, this loss would be mostly mitigated by the reestablishment of 3.1 ft<sup>2</sup> of food resources beneath the four suspended pilings that would be removed. Therefore, the Project is not likely to significantly adversely affect the food resources PBF of designated critical habitat for southern DPS green sturgeon.

The contractor has an oil spill response plan and is fully equipped to handle any accidental discharge of fuel or other hydrocarbons from heavy equipment. If a discharge event does occur the contractor will immediately call the proper regulatory authorities and implement corrective measures as per its response plan. Therefore, accidental hydrocarbon contamination resulting from the Project is not likely to significantly adversely affect water quality PBF in the long-term.

The wooden pilings scheduled for removal were treated with creosote, which leach polycyclic aromatic hydrocarbons into the surrounding substrate and water. The pulling of these treated pilings will remove this source of contamination from the bay. Therefore, the Project will have a beneficial effect on sediment and water quality PBF in the long-term.

#### **4.1.3.2 Longfin smelt**

Sound levels produced by the placement and removal of pilings with a vibratory hammer will not rise to the threshold levels of concern as developed by FHWG (2008), and certainly not levels that would kill longfin smelt. In addition, it is expected that relatively few longfin smelt would be in the project area during pile driving operations. Eldridge and Bryan (1969) found that peaks of seasonal abundance occurred in January and February and April and May. Relatively few fish

were found between June and December with the lowest catches in August and September (Eldridge and Bryan 1969). Therefore, the sound levels produced by placing steel pilings with a vibratory hammer will not result in significant adverse effects on longfin smelt.

**Critical habitat**

Longfin smelt are not listed under the ESA, therefore, critical habitat has not been designated for this species.

**4.1.3.3 Southern Oregon Northern California Coast coho salmon**

Pile driving has the potential to adversely affect any coho salmon that may be in the Project area. However, there is a low potential for coho salmon smolts or adults to be present during implementation due to the July 1 to October 15 work window. This work window was established to allow operations to occur during the time period when juvenile and adult coho salmon would likely be residing in the ocean and not the bay.

As discussed in the sections above, the peak and accumulated SEL are not likely to exceed injury threshold levels because a vibratory hammer will be used to place the steel pipe pilings. Although pile driving noise levels are not anticipated to result in injury to fish, the activity could nonetheless result in individual fish moving out of the area. However, this movement away from the pile driving area would not constitute harassment, which is a form of take. The reason for this is that movement out of the area, especially in Humboldt Bay where there are wide expanses of suitable habitat, does not rise to the level that there is a likelihood of injury due to disruption of normal behavioral patterns. Therefore, the noise generated during construction is not likely to result in significant adverse effects on adult or juvenile coho salmon

The very short duration of pile driving activities and rapid dispersal of turbid water would reduce the potential for any suspended sediment-related effects on coho salmon. The in-water operations period (July 1 to October 15) was established to avoid the periods when coho salmon are more likely to be present. Therefore, suspended sediment generated by driving and pulling pilings is not likely to significantly adversely affect listed SONCC coho salmon.

**Critical habitat**

The PBF of SONCC coho salmon critical habitat within the Action Area is limited to the estuarine area with: (1) water quality, water quantity, and salinity conditions supporting juvenile and adult physiological transitions between fresh- and saltwater; (2) natural cover such as submerged and overhanging large wood and aquatic vegetation; and (3) juvenile and adult forage, including aquatic invertebrates and fishes, supporting growth and maturation (NMFS 2005). The essential features that may be affected by the Project's pile driving and removal activities include water quality, natural cover in the form of aquatic vegetation, and juvenile forage.

The Project includes activities that could degrade the essential feature of water quality. Degraded water quality could result from increased turbidity from disturbance of sediment during pile driving or pulling or hydrocarbon (e.g., gasoline, diesel, lube oil, hydraulic fluid, etc.) spills from dredge equipment. The contractor has an oil spill response plan and is fully equipped to handle any accidental discharge of fuel or other hydrocarbons from heavy equipment. If a discharge event does occur the contractor will immediately call the proper regulatory authorities and implement corrective measures as per its response plan. Therefore, accidental hydrocarbon contamination resulting from the Project is not likely to significantly adversely affect water quality PBF in the long-term.

The wooden pilings scheduled for removal were treated with creosote, which leach polycyclic aromatic hydrocarbons into the surrounding substrate and water. The pulling of these treated pilings will remove this source of contamination from the bay. Therefore, the Project will have a beneficial effect on sediment and water quality PBF in the long-term.

Eelgrass is located along the shoreline and approximately 210 ft west of the Project area. Even though juvenile coho salmon are more likely to occur in deeper water, eelgrass can periodically provide cover and foraging habitat. The pilings and other dock work will not occur within eelgrass habitat. In addition, the contractor will tow the barge to the south side of the Hog Island dock where it will be positioned at high tide in deep water. The barge will not come into contact with eelgrass at any time. Therefore, the Project will have no impact on eelgrass and its ability to provide foraging and cover habitat for coho salmon.

#### **4.1.3.4 California Coastal Chinook salmon**

There is a low potential for adult and juvenile CC Chinook salmon to be present in the Project area during construction activities. This because the July 1 to October 15 work window was established to allow operations to occur during the time period when juvenile and adult Chinook salmon would be more likely to be in the ocean rather than in the bay.

The effects of the Project on Chinook salmon are the same as those described for coho salmon in Section 4.1.3.3. Therefore, the conclusion regarding level of impacts on Chinook salmon is also the same. The noise and suspended sediment generated by the Project is unlikely to significantly adversely affect CC Chinook salmon.

#### **Critical habitat**

The PBF of CC Chinook salmon critical habitat within the Action Area is limited to the estuarine area with: (1) water quality, water quantity, and salinity conditions supporting juvenile and adult physiological transitions between fresh- and saltwater; (2) natural cover such as submerged and overhanging large wood and aquatic vegetation; and (3) juvenile and adult forage, including aquatic invertebrates and fishes, supporting growth and maturation (NMFS 2005). The essential features that may be affected by the Project's pile driving and removal activities include water quality, natural cover in the form of aquatic vegetation, and juvenile forage.

The effects of the Project on designated habitat for CC Chinook salmon are the same as those described for coho salmon in Section 4.1.3.3. Therefore, the conclusion regarding level of impacts on designated critical habitat for Chinook salmon is also the same. Accidental hydrocarbon contamination resulting from the Project is not likely to adversely affect or result in the adverse modification of the water quality PBF in the long-term. Pile driving and removal activities are not likely to adversely affect cover and juvenile and adult forage PBF of critical habitat. The noise and suspended sediment generated by the Project are not likely to significantly adversely affect the water quality, juvenile and adult forage, and cover PBF for CC Chinook salmon.

Removal of the wooden pilings will result in a beneficial effect on the PBF of sediment and water quality. Many of these pilings were treated with creosote, which leach polycyclic aromatic hydrocarbons into the surrounding substrate and water. The pulling of these treated pilings will remove this source of contamination from the bay.

#### **4.1.3.5 Northern California Steelhead**

There is a low potential for adult and juvenile NC steelhead to be present in the Project area during the construction period. This because the July 1 to October 15 work window was

established to allow operations to occur during the time period when juvenile and adult steelhead would be more likely to be in the ocean than in the bay.

The effects of the Project on steelhead are the same as those described for coho and Chinook salmon in Sections 4.1.3.3 and 4.1.3.4. Therefore, the conclusion regarding level of impacts on steelhead is also the same. The noise and suspended sediment generated by the Project are unlikely to significantly adversely affect NC steelhead.

#### **Critical habitat**

The PBF of NC steelhead critical habitat within the Action Area is limited to the estuarine area with: (1) water quality, water quantity, and salinity conditions supporting juvenile and adult physiological transitions between fresh- and saltwater; (2) natural cover such as submerged and overhanging large wood and aquatic vegetation; and (3) juvenile and adult forage, including aquatic invertebrates and fishes, supporting growth and maturation (NMFS 2005). The essential features that may be affected by the Project's pile driving and removal activities include water quality, natural cover in the form of aquatic vegetation, and juvenile forage.

The effects of the Project on designated habitat for NC steelhead are the same as those described for coho and Chinook salmon in Section 4.1.3.3 and 4.1.3.4. Therefore, the conclusion regarding level of impacts on steelhead is also the same. Accidental hydrocarbon contamination resulting from the Project is not likely to adversely affect or result in the adverse modification of the water quality PBF in the long-term. Pile driving and removal activities are not likely to adversely affect cover and juvenile and adult forage PBF of critical habitat. The noise and suspended sediment generated by the Project are not likely to significantly adversely affect the water quality, juvenile and adult forage, and cover PBF for NC steelhead.

Removal of the wooden pilings will result in a beneficial effect on the PBF of sediment and water quality. Many of these pilings were treated with creosote, which leach polycyclic aromatic hydrocarbons into the surrounding substrate and water. The pulling of these treated pilings will remove this source of contamination from the bay.

## **4.2 Project-related Effects on Eelgrass**

Eelgrass occupies a 35–40-ft band along the shoreline approximately 210 ft west of the Project area (Figure 2). No construction activities are planned for that area and eelgrass would not be directly affected by construction activities. The only potential for contact with eelgrass could be when the contractor tows the barge to the south side of the Hog Island dock where it will be positioned in deep water. However, the barge will be maneuvered into position at high tide without coming into contact with eelgrass. Therefore, the Project will have no impact on eelgrass.

## **5 CONCLUSION**

Based upon the information presented above, the Project is unlikely to significantly adversely affect Southern DPS green sturgeon, SONCC coho salmon, CC Chinook salmon, NC steelhead, and their designated critical habitat. The Project is also unlikely to significantly adversely affect longfin smelt. The Project would have no impact on eelgrass.

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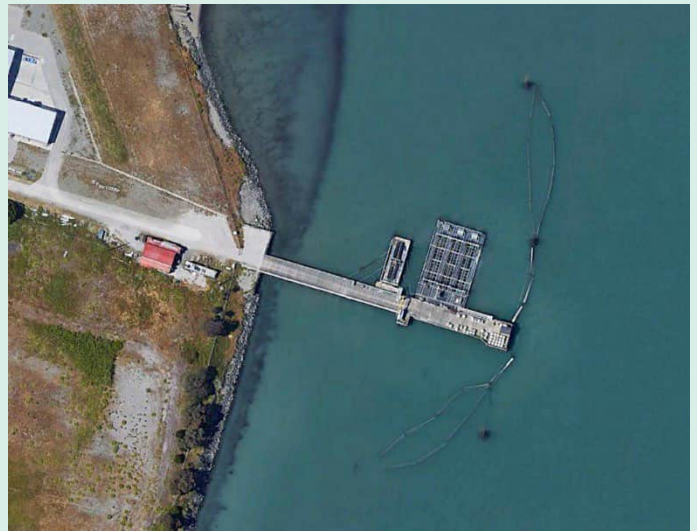
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## Attachment 4: Eelgrass Mitigation and Monitoring Plan



AUGUST 2022

# Eelgrass Mitigation and Monitoring Plan for the Hog Island Dock Maintenance Project



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Cover photos: (clockwise from top left): View of the Hog Island dock looking east; eelgrass (*Zostera marina*) in the vicinity of the dock (facing north); Google Earth aerial view of the dock with eelgrass visible along shore; eelgrass in the vicinity of the dock (facing south).

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# 1 INTRODUCTION AND BACKGROUND

## 1.1 Project Description

Sequoia Investments X, LLC, is replacing most of the pilings of an existing industrial dock that extends into Humboldt Bay from the community of Fairhaven on the Samoa Peninsula (Figure 1). Currently, Hog Island Oyster Company leases a portion of the dock facility for mariculture operations.

The existing dock facility consists of timber pilings arranged in rows that are connected with timber crossmembers, pump structures, and three timber dolphins. Emergency pile replacement was conducted in October 2021 (under Emergency CDP No. G-1-21-0048) and included the removal of twelve damaged/failing wood pilings and installation of six steel pilings. Over the next five years, an additional 100 damaged wooden pilings will be replaced and 46 new steel pilings will be installed to support the dock structure (hereinafter referred to as the Project).

## 1.2 Project Location

The Project is located at 1 Bivalve Way, Samoa, CA on the western shore of Humboldt Bay (Figure 1). It is in unincorporated Humboldt County approximately 8 kilometers (5 miles) outside of the City of Eureka. The property is bordered to the south by the Fairhaven Business Park and to the north by residential and commercial properties. The Project area is located in Section 29 of Township 5 North, Range 1 West, of the Fields Landing, California, U.S. Geological Survey (USGS) 7.5-minute topographic quadrangle, at approximate 40°47'38.95"N latitude and 124°11'37.10"W longitude. The Project area ranges from approximately 6 meters (m) (20 feet [ft]) below to 3 m (10 ft) above mean sea level.

## 1.3 Dock Maintenance Activities

Project activities include the replacement of 100 damaged wooden pilings and the installation of 46 new steel pilings over the five-year maintenance period. All pile replacement work will be conducted from a barge located in deep water adjacent to the dock, such that no barge, anchor, or other material would be placed temporarily on mudflat or eelgrass (*Zostera marina*) habitat. Materials will be staged at a contractor's yard across the bay in Fields Landing, loaded onto the barge as needed, and floated to the dock for renovation work. New pilings will be installed and old pilings will be removed by a crane with a vibratory hammer. The removed pilings will be transported by barge to the Fields Landing staging area and then trucked to a licensed waste facility to be disposed of or recycled per State of California recycling standards.

Construction is anticipated to take place during the dry season (between 1 July and 15 October) and outside of salmonid spawning migrations. The repairs will be conducted over a five-year period to allow for flexibility as to when repair and maintenance would occur (within the set work window of 1 July through 15 October). Other Best Management Practices (BMPs) proposed to minimize impacts on marine ecosystems include creating a containment area of durable plastic sheeting on the barge deck for removed pilings and any associated sediment removed during piling removal, and using a floating boom to capture any floating surface debris.



Figure 1. Project location.

#### **1.4 Purpose of this Plan**

This *Eelgrass Mitigation and Monitoring Plan* has been developed in accordance with Special Condition 3 of the Project's Coastal Development Permit (CDP) 1-22-0064 and the California Eelgrass Mitigation Policy (NOAA 2014) to ensure that eelgrass impacts are avoided and, in the event that impacts do occur, properly mitigated for. The purpose of this plan is to describe proposed eelgrass habitat protection measures; identify the eelgrass survey area and reference site locations; outline survey timelines, methods, and protocols; describe reporting procedures and schedules; identify standards for quantifying Project impacts on eelgrass that will trigger compensatory mitigation; and describe a preliminary plan for potential compensatory mitigation in the event that eelgrass is impacted.

## **2 POTENTIAL EELGRASS IMPACTS AND PROTECTION MEASURES**

A narrow strip of eelgrass is located along the shore in the vicinity of the Project work area (Figure 2). Eelgrass does not have a California Rare Plant Rank from the California Department of Fish and Wildlife (CDFW) and is not federally or state-listed species. However, it is given special protection due to its importance as a nursery area for groundfish species. Eelgrass provides a variety of essential ecosystem functions, including primary production, predation refuge, nursery functions, physical structure, and nutrient cycling. Eelgrass habitat has been identified as a "Habitat Area of Particular Concern" as a subset of Essential Fish Habitat, a category of fish habitat protected under a provision of the Magnuson-Stevens Fishery Conservation and Management Act. Eelgrass has also been identified by the California Coastal Commission (CCC) as essential to the health and productivity of the Humboldt Bay ecosystem. Special Condition 3 of the Project CDP (1-22-0064) requires pre- and post-construction surveys to ensure that no net loss of eelgrass occurs as a result of Project activities.





Figure 2. Eelgrass documented in 2009 in the vicinity of the Project area.

## **2.1 Potential Eelgrass Impacts**

Direct impacts on eelgrass will likely be avoided because no eelgrass is growing where pilings are planned to be removed or installed for dock repairs. Many of the pilings to be replaced are located over 61 m (200 ft) from the eelgrass bed, although some repairs will be less than 3 m (10 ft) from the eelgrass beds. All piling replacement work will be conducted from a barge located in deep water adjacent to the dock so that no barge, anchor, or other material would be placed temporarily on mudflat or eelgrass habitat.

Other BMPs intended to protect adjacent eelgrass and mudflat habitats outlined in Special Condition 4 of the Project CDP include:

- Pre-construction environmental awareness training for all construction personnel;
- Construction of a containment area on the barge deck for removed pilings and any associated sediment removed during piling removal;
- Positioning the barge in deep water to avoid grounding or anchoring in mudflat or eelgrass habitats;
- Avoiding shading of the eelgrass for long periods of time (i.e., greater than 12 hours); and
- Using a floating surface boom to capture any floating surface debris.

However, indirect impacts on eelgrass could potentially occur as a result of increased turbidity and sedimentation during pile driving, other impacts to water quality resulting from construction, shading from the staging barge, or alteration of circulation patterns.

## **2.2 Eelgrass Monitoring**

The existing eelgrass bed was last monitored in 2009 using aerial imagery (NOAA 2020, Figure 2). An initial survey in 2022 will document the current extent of the eelgrass bed in the Project area. The proposed eelgrass survey area is shown in Figure 3, though the survey area may be modified as needed depending on current condition. Successive pre- and post-construction eelgrass surveys will take place prior to each year of dock maintenance work that will be within 5 m (16 ft) of the eelgrass habitat documented in 2022 to evaluate whether Project activities have had an adverse impact on the eelgrass in the Project area. In accordance with the California Eelgrass Mitigation Policy (NOAA 2014), adverse impacts on eelgrass will be measured as the difference between pre-construction and post-construction estimates of eelgrass cover and density.

A comparable reference site will also be monitored to isolate the effects of Project activities from the natural variability of eelgrass beds. Figure 3 shows three potential reference sites that will be surveyed at the same time as the survey area. One site will be selected at the time of the survey based on site conditions, access, and how well it compares with the Project survey area. The selected reference area will then be used for the rest of the five-year monitoring period. The reference area will be of equal or greater area to the eelgrass survey area and will be located far enough from the Project area to avoid any potential indirect impacts of construction activities (Figure 3).



Figure 3. Proposed eelgrass survey area and reference areas in the vicinity of the Project area.

### **2.2.1 Monitoring methods**

Survey methods for all monitoring will follow the methods described in the *California Eelgrass Mitigation Policy and Implementing Guidelines* (NOAA 2014). The survey and reference areas (Figure 3) will be surveyed to determine the spatial distribution and areal extent of eelgrass vegetated cover, percent vegetated cover, and density of eelgrass. Spatial distribution and areal extent will be determined by mapping the extent of eelgrass vegetated cover within the survey and reference areas using a handheld Global Positioning System (GPS) receiver. Gaps within the vegetated cover that have individual plants greater than 10 m (33 ft) from neighboring plants will be excluded and considered unvegetated habitat. Eelgrass percent cover will be visually estimated in quadrats placed randomly throughout the survey areas using the seagrass percentage cover photo guide from the *Manual for Scientific Monitoring of Seagrass Habitat* (Short et al. 2006). Plant density will then be estimated by counting the number of eelgrass turions (shoots) in a sample area (i.e., quadrat).

If the depth of the survey or reference areas precludes a typical low-tide survey, eelgrass surveys will be conducted from a canoe at low tides using an underwater video camera mounted on an extendable pole. The use of an underwater camera requires no modification of the monitoring methods for spatial distribution, areal extent of eelgrass vegetated cover, or percent vegetated cover. Because an exact turion count is not always possible with this survey method, eelgrass density may be estimated as low (0–40 turions/m<sup>2</sup>), medium (41–80 turions/m<sup>2</sup>), or high (greater than 80 turions/m<sup>2</sup>) within the extent of mapped eelgrass vegetated cover by experienced and qualified biologists.

Photopoints will be established throughout the survey and reference areas to monitor site changes over time. Photographs will be taken during monitoring efforts at all photopoint locations. To ensure consistency, photopoint locations will be recorded using a handheld GPS receiver and all photos will be taken with a fixed location in the background or a compass bearing of the direction the camera is facing (or the compass bearing for the start and end of a panoramic series of photographs) will be recorded so that the same views can be recorded in successive monitoring efforts.

### **2.2.2 Pre-construction eelgrass survey timing**

An initial pre-construction eelgrass survey will be conducted in the eelgrass survey and reference areas in 2022 during the active growing season for eelgrass (May through September). The proposed survey and reference areas are shown in Figure 3 based on the eelgrass extent documented in 2009; the survey and reference areas may be modified or expanded as needed depending on current (2022) conditions of the eelgrass beds. The reference site will be surveyed whenever the eelgrass survey area is monitored to isolate the effects of Project activities from the natural variability of eelgrass beds in the vicinity.

Successive pre-construction eelgrass surveys will take place in the eelgrass survey and reference areas prior to each year of dock maintenance work within 5 m of the last documented eelgrass distribution. Pre-construction surveys will be conducted within 60 days of the start of Project activities during the active growing season for eelgrass (May through September).

### **2.2.3 Post-construction eelgrass survey timing**

For each year of dock maintenance work within 5 m of the last documented eelgrass distribution, a post-construction eelgrass survey will be conducted in the eelgrass survey area and reference

area within 30 days of completion of construction. If construction is completed after the active eelgrass growing season (September 30), the post-construction eelgrass survey will take place the following year during the same month as the pre-construction eelgrass survey.

#### **2.2.4 Reporting**

Results of the pre-construction eelgrass survey will be submitted to the Executive Director of the CCC for review and approval within 30 days of completion of the survey. A monitoring report will be submitted for the review and approval of the Executive Director of the CCC within 90 days after completion of the post-construction survey. The post-construction survey report will include eelgrass maps and information on the spatial distribution, areal extent, percent cover, and turion density of eelgrass at the project and reference site within the defined survey areas at the time of each survey. The monitoring report will also include: (1) a summary of work operations; (2) photo-documentation of pre- and post-construction site conditions; (3) an impact analysis, including a quantitative assessment of any impacts on eelgrass that may have occurred as a result of Project actions; and (4) a calculation of the area required for compensatory mitigation if needed and a description of how mitigation requirements will be met.

### **3 EELGRASS MITIGATION**

If the results of the pre- and post-construction eelgrass surveys demonstrate that eelgrass has been impacted by Project actions, by a reduction of more than either 20 percent in areal extent or 40 percent in density, taking into account any changes in areal extent or density in the reference area, then an extended eelgrass mitigation and monitoring plan will be prepared that provides for compensatory mitigation at an initial mitigation area to impact area ratio of at least 1.2-to-1. The extended mitigation and monitoring plan will be submitted as an application for an amendment to Coastal Development Permit 1-22-0064 within one year of the determination of impacts.

If compensatory eelgrass mitigation is required, mitigation may be completed by one or more of the following actions within Humboldt Bay:

- Removing marine debris, wharves, pilings, or other legacy shoreline infrastructure located withing existing eelgrass beds and planting eelgrass in the newly opened areas;
- Removing infrastructure (e.g., wharves, pilings) that are shading eelgrass beds;
- Planting eelgrass in open areas or areas of decreased density in the impact area and eelgrass survey area; and/or
- Planting eelgrass in other open areas yet to be determined.

#### **3.1 Mitigation Goals and Performance Criteria**

The goal for the compensatory mitigation would be to create a self-sustaining eelgrass population in the mitigation area by the end of the monitoring period specified in the extended mitigation and monitoring plan. The final performance standard to determine success of the eelgrass mitigation would be an eelgrass turion density of at least 50 percent of the density in the reference area or adjacent eelgrass beds (whichever is most comparable to the proposed eelgrass habitat in the mitigation area).

### **3.2 Mitigation Ratio and Preliminary Planting Plan**

If mitigation is needed, eelgrass would be planted in the selected mitigation area at a 1.2-to-1 ratio (e.g., if 10 m<sup>2</sup> [108 ft<sup>2</sup>] of eelgrass is impacted, 12 m<sup>2</sup> [129 ft<sup>2</sup>] of eelgrass would be planted). Eelgrass would be transplanted during the active eelgrass growing season from nearby donor beds into the mitigation area. Eelgrass would be collected and planted during extreme low-tide events when the mitigation area and donor beds are exposed. Eelgrass would be collected from donor beds in the form of one-gallon plugs with two to four clumps of turions per plug, and would be transplanted in plots distributed throughout the planting area. Turions would be collected from approximately the same tidal elevation as the area into which they would be transplanted. Collections from donor beds would be spaced well apart to minimize impacts on the donor beds. No more than 10 percent of any eelgrass bed would be used for transplanting purposes. No eelgrass would be collected from the reference area. A letter of permission to harvest and transplant eelgrass would be obtained from CDFW prior to initiation of mitigation planting activities.

### **3.3 Mitigation Area Monitoring and Reporting**

Monitoring of the mitigation area and reference area would follow the methods detailed in Section 2.2. The reference area would be the same reference area surveyed during pre- and post-construction surveys.

Initial monitoring would take place immediately following planting to confirm full coverage of the planting units over the mitigation area. A second monitoring effort would take place six months following planting to confirm persistence and growth of eelgrass. The timing of the six-month monitoring event may be modified to ensure that the survey takes place during the active growth period for eelgrass (May through September). Successive monitoring efforts would take place annually in approximately the same month as the first post-implementation monitoring survey.

Annual monitoring reports would be submitted for the review and approval of the Executive Director of the CCC within 60 days after completion of each monitoring effort. Reporting would continue on an annual basis for at least three years or until the final performance standards have been documented in two consecutive annual reports, whichever is later.

## **4 REFERENCES**

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